



2023

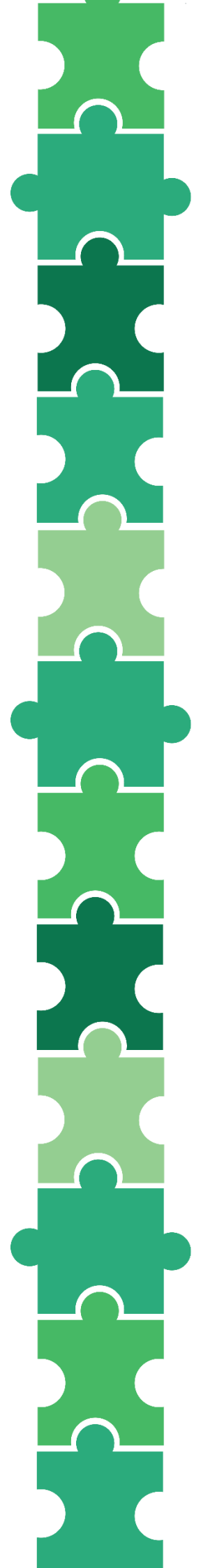
NT Electoral  
Boundary Redistribution

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# Report on the first proposed redistribution of the Northern Territory into divisions

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*October 2023*



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Documented updated: 30/10/2023 9:17 AM

# **PREAMBLE**

## ***to the first proposed redistribution report***

The 2023 NT Electoral Boundary Redistribution officially commenced on 22 February 2023 with the Redistribution Committee inviting suggestions from the public and stakeholders about possible changes to the Territory's electoral boundaries and names.

Once the suggestions period had closed on 27 March, the submissions were published online and the committee then called for comments on the suggestions received. At the close of the comments on suggestions period on 11 April, the committee considered all of the submissions received and prepared the first proposed redistribution of electoral boundaries. A report with maps was published on 23 May which was followed by a 4 week objection period.

At the close of this first objection period, the committee again considered the submissions received, as well as the significant increase in the Territory's elector numbers due to the Australian Electoral Commission's enrolment activities in relation to the Voice referendum. The increase in enrolment numbers was particularly evident in the remote divisions and this had an impact on the Redistribution Committee's deliberations.

A report on the second proposed redistribution of electoral boundaries was published on 15 August. Although a mandated second objection period was not required, the Redistribution Committee invited objections to the second proposals primarily seeking feedback on its decisions concerning the movement of electors in the Territory's remote divisions as a result of the enrolment increases.

While the second objection period was still open, it was realised that the legislated procedures for a 'published notice' had not been followed. Section 137 of the *Electoral Act 2004* requires that any notice in Part 8 (which prescribes the processes for redistributions) must be published in the Gazette and a newspaper circulating in the Territory. While statutory notices had been published in the newspaper for the invitation of suggestions, comments on suggestions, the release of the first report and the first objection period, they were not published for the release of the second report and the second objection period. Furthermore, no Gazette notices had been published for any of the stages.

The Redistribution Committee immediately sought legal advice from the Solicitor for the Northern Territory. The advice received was that due to the non-compliance with section 137 of the Act, the stages of the redistribution completed thus far were not effective and would have to be repeated.

The Redistribution Committee released a media statement about the non-compliance on 8 September and re-commenced the 2023 NT Electoral Boundary Redistribution on 11 September with compliant notices inviting suggestions from the public. The Redistribution Committee confirmed that all submissions previously received would automatically be accepted as received for the redistribution, and would not have to be re-submitted.

Page 3 of this reports includes a revised timetable, and should a second report not be required, the Redistribution Committee aims to complete the redistribution with the publication of the final report before the end of the year.

This report, although preceded by 2 previous reports of proposed boundaries, is to be considered the first proposed redistribution of the Northern Territory into electoral divisions. Objections to the proposals in this report are invited from the public and stakeholders, and will close on 29 November.

The Redistribution Committee apologises for the error and consequential delays to the 2023 NT Electoral Boundary Redistribution.

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## 2023 NT Electoral Boundary Redistribution

### First proposed redistribution of Legislative Assembly divisions

The Redistribution Committee has undertaken a first proposed redistribution of the Northern Territory into divisions for the Legislative Assembly in accordance with Part 8 of the [Electoral Act 2004](#) and this report proposes the electoral boundaries and names for the Territory's 25 divisions. Maps of the proposals can be found at Appendix A of this report.

It is important to note the preamble of this report refers to a timeline of the activities that have occurred so far in the 2023 NT Electoral Boundary Redistribution, the non-compliance error, and sets out the resulting revised timeline leading to this first proposed redistribution report.

As part of the redistribution process, the committee invited suggestions and comments and made those submissions publicly available. The key stages of the redistribution process leading to this report were:

- Inviting suggestions from the public regarding possible changes to the names and boundaries of the Territory's electoral divisions (11 September – 11 October 2023)
- Making the suggestions received available for public inspection
- Inviting comments from the public on the suggestions received (12 – 26 October 2023)
- Proposing a first redistribution of the Northern Territory into electoral divisions
- Preparing maps for the first proposed redistribution showing the names and boundaries of all proposed divisions, which are available for public inspection.

The committee now invites objections to the first proposed redistribution. Objections must be made in writing to the Redistribution Committee by close of business on Wednesday 29 November. Details of how to lodge an objection are shown at section 6 of this report.

The committee wishes to thank the Department of Infrastructure, Planning and Logistics (DIPL) and the Victorian Electoral Commission for their assistance and contributions to the 2023 NT Electoral Boundary Redistribution.

Trevor Riley  
Chair, Redistribution Committee  
30 October 2023

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## Glossary

<b>ABS</b>	Australian Bureau of Statistics: federal agency responsible for the collection, collation and dissemination of statistics relating to the Australian community, including population data.
<b>AEC</b>	Australian Electoral Commission: federal agency responsible for managing the electoral roll and supplying roll products to the Northern Territory Electoral Commission.
<b>APPOINTED MEMBER</b>	See Chairperson
<b>BOUNDARIES</b>	The external borders of an electoral division created for the election of a member to the Northern Territory's Legislative Assembly.
<b>CHAIRPERSON</b>	The Chairperson is the appointed member of the Redistribution Committee. The person must have served as, or is qualified for appointment as, a Supreme Court Judge or Local Court Judge, cannot be a member of a political party and cannot have recent political affiliation. The Chairperson is appointed by the Administrator.
<b>COMMITTEE</b>	See Redistribution Committee
<b>COMMENTS</b>	After receiving suggestions about changes to electoral boundaries from the public, the Redistribution Committee invites comments from the public on these suggestions.
<b>CONSTITUTIONAL REFERENDUM</b>	A public vote to change the Australian Constitution. A constitutional referendum was held on 14 October 2023, where Australians were asked to vote on a proposal "to alter the Constitution to recognise the First Peoples of Australia by establishing an Aboriginal and Torres Strait Islander Voice". This constitutional referendum is commonly referred to as the Voice referendum.
<b>DIVISION</b>	An electoral area represented by a Member of the Legislative Assembly, commonly called an electorate. There are 25 divisions in the Northern Territory, each represented by one member.
<b>FIRST PROPOSED REDISTRIBUTION</b>	The Redistribution Committee considers suggestions and comments on these suggestions from the public and prepares a first proposed redistribution of the Territory into divisions with proposed names. This is presented as a report and maps. The public is then invited to communicate its objections to any of the proposed boundaries and names.
<b>MLA</b>	Member of the Legislative Assembly
<b>NT</b>	Northern Territory
<b>NTEC</b>	Northern Territory Electoral Commission
<b>NTG</b>	Northern Territory Government
<b>OBJECT OF REDISTRIBUTION</b>	At the time of the next general election, the number of electors in each proposed division is as near to equal as practicable (s139 of the <i>Electoral Act 2004</i> ).
<b>OBJECTIONS</b>	The public is invited to submit objections to the first and second proposed boundaries and/or the names of divisions.
<b>QUOTA</b>	The average number of electors across all 25 divisions. This is calculated by dividing the total number of electors in the Northern Territory by the number of members to be elected.
<b>REDISTRIBUTION COMMITTEE</b>	An independent 4 person committee responsible for managing the redistribution process. The committee consists of the Auditor-General, the Electoral Commissioner, the Surveyor-General, and an appointed member (who is the Chairperson).

## Glossary (Cont.)

<p><b>REDISTRIBUTION REPORT</b></p>	<p>The Redistribution Committee reviews objections to the first and possible second proposed boundaries and makes final determinations of the electoral boundaries of all 25 divisions.</p> <p>The determinations must be made by <i>Gazette</i> notice and a report presented to the Speaker.</p> <p>The report must:</p> <ul style="list-style-type: none"> <li>(a) include details of all suggestions, comments and objections given or made</li> <li>(b) contain a map or number of maps together showing the names and boundaries of all divisions</li> <li>(c) state the reasons for redistributing the Territory into the divisions set out in the redistribution declaration notice</li> <li>(d) state the reasons that the Redistribution Committee did or did not invite objections on the second proposed redistribution.</li> </ul>
<p><b>SA1s</b></p>	<p>Statistical Areas Level 1 – the smallest area for which a wide range of Census data is released, with an average population of about 400 (although are generally between (200 and 800). Enrolment numbers per SA1 are used as the base for determining electoral divisions.</p>
<p><b>SECOND PROPOSED REDISTRIBUTION</b></p>	<p>The committee considers public objections to the first proposed redistribution and may prepare a second proposed redistribution if there are significant changes to the first proposal. If not, following consideration of the objections to the first proposed redistribution, notice would be given of the final determinations and publication of the redistribution report and maps.</p>
<p><b>SUBMISSION</b></p>	<p>The public can lodge 3 types of submissions during the redistribution process: initial <i>suggestions</i>, <i>comments</i> on the suggestions received and <i>objections</i> to the first proposed boundaries for consideration by the Redistribution Committee.</p>
<p><b>SUGGESTIONS</b></p>	<p>At the commencement of redistribution proceedings, suggestions are invited from the public about possible division boundary changes in order to achieve the object of redistribution. Suggestions about possible names for divisions are also invited by the Redistribution Committee.</p>

# 1: Background

## 1.1 2023 NT Electoral Boundary Redistribution

The Northern Territory (NT) is divided into 25 electoral divisions with each division having one member of the NT's Legislative Assembly to represent the people residing in them.

The boundaries of each division are reviewed every 4 years in the 18 month period prior to the general election for the Legislative Assembly, to see if any changes are required to ensure that the **number of electors in each division is as near to equal as practicable**. This review process, which includes several stages of public consultation, is called a redistribution, as certain areas of the NT and the electors who reside there, may be distributed from one division to another in order to balance the numbers.

Any changes made as a result of the redistribution come into effect at the next general election which will be in August 2024.

## 1.2 The Redistribution Committee

The redistribution process is managed by the Redistribution Committee (the committee) which consists of the following members:

- Auditor-General
- Electoral Commissioner
- Surveyor-General
- an appointed member – who must be a person who has served as, or is qualified for appointment as, a Supreme Court Judge or Local Court Judge, is not a member of a political party and does not have a recent political affiliation.

The appointed member is the Chairperson of the Redistribution Committee.

## 1.3 The legislation

That the NT is distributed into electoral divisions for the purposes of electing members of the Legislative Assembly is provided for in section 13 of the [Northern Territory \(Self-Government\) Act 1978](#). This section also includes the process for calculating the quota to be used (i.e. the number of electors that each division should have to be near to equal) and that each division cannot exceed, or fall short of, the quota by more than one fifth (or 20%) of the quota.

The timeline and processes under which the redistribution is to be conducted are set out in Part 8 of the NT's [Electoral Act 2004](#). This section also includes the object, principles and matters to be considered (detailed over the page) with which the committee must comply in its deliberations.

Part 16 of the *Electoral Act 2004* provides for the establishment and composition of the Redistribution Committee as well as its functions, powers and procedures.

## **1.4 Object, principles and matters to be considered**

### **1.4.1 Object of redistribution**

The *Electoral Act 2004* distinguishes a single primary objective for the redistribution, being that, at the time of the next general election, the number of electors in each proposed division is as near to equal as practicable (s 139).

### **1.4.2 Principles of redistribution**

The *Electoral Act 2004* also provides guiding principles that the committee is to have regard to in seeking to achieve the object of redistribution (s 139A).

These principles are:

- (a) the physical area of a division that has both rural and remote areas should be as small as practicable
- (b) the demographic characteristics of a division should be as uniform as practicable
- (c) the geographic features of a division should be as uniform as practicable
- (d) each identifiable community should be included in only one division if practicable
- (e) subject to (a) to (d), changes to existing divisions should minimise the number of electors being transferred from one division to another.

### **1.4.3 Matters to be considered in redistribution**

The *Electoral Act 2004* also provides further matters to be considered by the committee in trying to achieve the object of redistribution (s140). The first matter reinforces section 13 of the *Northern Territory (Self Government) Act 1978*, by which the committee must ensure the number of electors in each division does not exceed or fall short of the quota by one fifth of the quota.

In addition, the legislation states that the committee must give proper consideration to the following:

- (a) communities of interests in each proposed division, including economic, social and regional interests
- (b) types of communication and travel in each proposed division, in particular the disadvantages arising out of remoteness or distance
- (c) population trends in the Territory
- (d) the density of population in each proposed division
- (e) the area of each proposed division
- (f) the physical features of each proposed division
- (g) the existing boundaries of the following:
  - (i) divisions
  - (ii) local government areas and wards, as well as suburbs and towns
  - (iii) federal electoral divisions or subdivisions
  - (iv) Aboriginal land council areas.
- (h) all suggestions and comments from the public.

## **1.5 The redistribution process**

The redistribution of electoral boundaries is an impartial and transparent process, which should be free of political interference and provide several opportunities for public participation.

The redistribution process involves a number of public consultation periods and reports. The main actions and timeline of the redistribution are listed in the table over the page.

**2023 NT Electoral Boundary Redistribution**  
Report on the first proposed redistribution of the Northern Territory into divisions

**Table 1: Process and revised timeline for the 2023 NT Electoral Boundary Redistribution**

Action	Description	Timeline
Public suggestions invited	The committee invites suggestions from the public for changes to electoral boundaries (including name changes) that will assist in achieving the object of redistribution.	11 September – 11 October 2023
Public comments on the suggestions received invited	The committee publishes the suggestions received on the NTEC website at the end of the suggestion period. The committee then invites public comment on the suggestions received.	12 October – 26 October 2023
Preparing the first proposed redistribution	The committee considers the public suggestions and comments and prepares a first proposed redistribution, or draft boundaries, of the NT into divisions. This includes proposed names of divisions.	October 2023
First proposed redistribution released	Once the committee has finalised the first proposed distribution, this is released in the form of a report and a series of maps published on the NTEC website (with hardcopies also available).	30 October 2023
Objections invited for first proposed redistribution	Upon release of the first proposed redistribution, the committee invites objections from the public to the draft boundaries and proposed names.	30 October – 29 November 2023
Preparing a second proposed redistribution	The committee considers the public objections received for the first proposed redistribution, which may include further correspondence with the person/group who made the objection. The committee may prepare a second proposed redistribution (before making any final determinations) if it makes significant changes compared to the first proposal. Adjustments may be necessary as a result of re-calculating the quota after the receipt of objections.	To be confirmed if required
Second proposed redistribution released	Once the committee has finalised the second proposed distribution, this is released in the form of a report and a series of maps published on the NTEC website (with hardcopies also available).	To be confirmed if required
Objections to the second proposed redistribution invited (if required)	The committee is <i>required</i> to invite objections to the second proposed redistribution if boundary changes add 15% of the total number of electors to a division, or remove more than 15% of the total electors from a division when compared to the first proposed redistribution. The committee <i>may</i> invite objections to the second proposed redistribution if there is a significant change to some of the 'matters to be considered' that has been accommodated in the amended draft boundaries.	To be confirmed if required
Preparing final redistribution	The committee considers public objections received if there was a second objection period, and decides on the final electoral boundaries and names.	Dependent on need for second proposed redistribution
Notice of redistribution and final report and maps released	The committee declares the distribution of the NT into divisions (including names of divisions) via a Gazette notice. A final report and series of maps is also published on the NTEC website (with hardcopies also available). The final report must include: the details of the suggestions, comments and objections received, reasons behind boundary decisions, and whether a second objection was conducted and reason why.	Dependent on need for second proposed redistribution

## 2. Public consultation – suggestions and comments

### 2.1 Public consultation periods

There are 3 public consultation periods during the redistribution process with a possible fourth:

- Invitation for **suggestions** from the public at the start of the process about possible changes to electoral boundaries or names. The period for suggestions is open for 30 days.
- The suggestions received are published online and the public is invited to provide **comments** on any of the suggestions received. The period for comments is open for 14 days.
- Once the first proposed redistribution is released by the committee, the public is invited to submit **objections** to any of the proposals. The period for objections is open for 30 days.
- If a second proposed boundaries is released, the committee may invite objections to the second proposals. The second period for objection is open for 14 days.

### 2.2 Submissions received prior to 1 September 2023

As stated in the preamble, all submissions received during the (non-compliant) public consultation rounds held from 22 February to 1 September 2023 are considered automatically submitted to the committee for consideration in this first proposed redistribution. This includes those submissions received as:

- Suggestions from 22 February to 27 March 2023 (17)
- Comments on the suggestions received from 28 March to 11 April 2023 (3)
- Objections to the first proposed boundaries from 23 May to 24 June 2023 (3)
- Objections to the second proposed boundaries from 15 August to 1 September 2023 (5)

The submissions received during these 4 (non-compliant) public consultation rounds are summarised in Tables 3 – 7 over the subsequent pages. As these tables refers to regions of divisions, Table 2 below lists the electoral divisions covered by each region.

**Table 2: Regions and their divisions for redistribution**

Region	Divisions included
Central Australia	Araluen, Barkly, Braitling, Gwoja, Namatjira
Remote north and Katherine	Arafura, Arnhem, Daly, Katherine, Mulka
Darwin rural	Goyder, Nelson
Palmerston	Blain, Brennan, Drysdale, Spillett
Darwin	Casuarina, Fannie Bay, Fong Lim, Johnston, Karama, Nightcliff, Port Darwin, Sanderson, Wanguri

**Table 3: Suggestions received prior to 1 September 2023 that considered all 25 divisions**

Suggested by	Region	Suggestions
<b>Country Liberal Party</b>	Central Australia	<ul style="list-style-type: none"> <li>Gwoja to gain electors from southern part of Daly (Victoria Hwy and Timber Creek), as well as rural areas from the division of Katherine and the suburb of Venn from Arnhem.</li> </ul>
	Remote north and Katherine	<ul style="list-style-type: none"> <li>Arnhem to lose Tindal to Katherine, Venn to Gwoja and Groote Eylandt to Mulka, but gain the communities of Milingimbi and Ramingining from Mulka, and Lansdowne from Katherine.</li> <li>Daly to lose its southern section (Timber Creek and areas around Victoria Highway) to Gwoja.</li> <li>Katherine to lose most of its rural and remote electors to Gwoja with Lansdowne going to Arnhem, but gain the Tindal area from Arnhem.</li> <li>Mulka to gain Groote Eylandt from Arnhem, but lose the communities of Milingimbi and Ramingining to Arnhem.</li> </ul>
	Palmerston	<ul style="list-style-type: none"> <li>Spillett to lose industrial areas including Northcrest and Yarrowonga, as well as Durack Heights, to Fong Lim.</li> </ul>
	Darwin	<ul style="list-style-type: none"> <li>Casuarina to gain Wanguri suburb and part of Leanyer from Wanguri, but lose Lee Point, Lyons and its small section of Muirhead to Wanguri, and its section of Alawa to Johnston.</li> <li>Fannie Bay to gain The Narrows and residential part of Eaton from Fong Lim.</li> <li>Johnston to gain rest of Alawa from Casuarina, but lose a section of Millner to Nightcliff.</li> <li>Fong Lim to gain industrial areas including Northcrest and Yarrowonga, as well as Durack Heights from Spillett, and lose The Narrows and Eaton residential area to Fannie Bay.</li> <li>Karama to lose its Berrimah section to Sanderson.</li> <li>Nightcliff to gain section of Millner from Johnston.</li> <li>Sanderson to gain Karama's Berrimah section.</li> <li>Wanguri to lose Wanguri suburb and part of Leanyer to Casuarina, but gain Lee Point, Lyons and small section of Muirhead from Casuarina.</li> </ul>
<b>Territory Labor</b>	General	<ul style="list-style-type: none"> <li>As no division is outside 20% permitted variance, no changes warranted to any division.</li> </ul>
	Remote north and Katherine	<ul style="list-style-type: none"> <li>Arafura to gain Ramingining community from Mulka.</li> <li>Mulka to lose Ramingining community to Arafura.</li> </ul>
	Palmerston	<ul style="list-style-type: none"> <li>Blain to gain rest of Rosebery from Brennan.</li> <li>Brennan redrawn to take in eastern Palmerston gaining Johnston, Zuccoli and Mitchell from Spillett, and losing Gunn and Farrar to Spillett.</li> <li>Drysdale to gain remaining section of Moulden from Blain and to lose Palmerston City to Spillett.</li> </ul>

Suggested by	Region	Suggestions
		<ul style="list-style-type: none"> <li>Spillett to lose part of Berrimah including Northcrest to Fong Lim, and Johnston, Zuccoli and Mitchell to Brennan, and gain Palmerston City from Drysdale.</li> </ul>
	Darwin	<ul style="list-style-type: none"> <li>Casuarina to gain further section of Muirhead from Wanguri.</li> <li>Fannie Bay to gain a section of Darwin City from Port Darwin.</li> <li>Fong Lim to gain section of Berrimah including Northcrest from Spillett.</li> <li>Port Darwin lose small section of Darwin City to Fannie Bay.</li> <li>Wanguri to lose small section of Muirhead to Casuarina.</li> </ul>
<b>B. Close</b>	Central Australia	<ul style="list-style-type: none"> <li>Barkly to gain 200 electors from Gwoja.</li> <li>Gwoja to gain 700 electors from Daly and lose 200 to Barkly.</li> </ul>
	Remote north and Katherine	<ul style="list-style-type: none"> <li>Arafura to gain 600 electors from Mulka.</li> <li>Daly to gain 100 electors from Katherine, 400 from Goyder.</li> <li>Katherine to lose 100 electors to Daly.</li> <li>Mulka to lose 600 electors to Arafura.</li> </ul>
	Darwin rural	<ul style="list-style-type: none"> <li>Goyder to gain 200 electors from Spillett and 200 from Arafura, and lose 400 electors to Daly.</li> </ul>
	Palmerston	<ul style="list-style-type: none"> <li>Drysdale to lose 200 electors to Spillett.</li> <li>Spillett to gain 200 voters from Drysdale and lose 1,000 electors to Fong Lim.</li> </ul>
	Darwin	<ul style="list-style-type: none"> <li>Casuarina to gain 400 electors from Wanguri and lose 200 electors to Nightcliff and 100 to Johnston.</li> <li>Fannie Bay to gain 400 electors from Fong Lim.</li> <li>Fong Lim to gain 1,000 electors from Spillett and lose 400 to Fannie Bay and 300 to Sanderson.</li> <li>Johnston to gain 100 electors from Casuarina.</li> <li>Karama to gain 200 electors from Wanguri.</li> <li>Nightcliff to gain 200 electors from Casuarina.</li> <li>Sanderson to gain 300 electors from Fong Lim.</li> <li>Wanguri to lose 400 electors to Casuarina and 200 to Karama.</li> </ul>
<b>M. Gordon</b>	Central Australia	<ul style="list-style-type: none"> <li>Barkly redrawn to lose southern section (south of Tennant Creek) to Gwoja, but gain northern section of Gwoja (from Tanami Desert north) and potentially part of Daly so that it reaches the eastern and western borders of the NT.</li> <li>Gwoja redrawn to retain the south west section of the NT (as far north as Tanami Desert) then gain southern section of Barkly (south of Tennant Creek) so that it reaches the eastern and western borders of the NT.</li> </ul>
	Remote north and Katherine	<ul style="list-style-type: none"> <li>Mulka to lose electors to Arafura and Arnhem.</li> <li>As Katherine is growing it could lose electors to Gwoja and Barkly to boost their elector numbers</li> </ul>
	Palmerston	<ul style="list-style-type: none"> <li>Blain, Brennan and Drysdale could lose electors to Spillett (which in turn could lose electors to nearby divisions).</li> </ul>

Suggested by	Region	Suggestions
		<ul style="list-style-type: none"> <li>Spillett to lose electors to under quota divisions nearby: Fannie Bay, Fong Lim, Johnston and Nightcliff.</li> </ul>
	Darwin	<ul style="list-style-type: none"> <li>Wanguri to lose electors to under quota divisions nearby: Casuarina, Karama, Sanderson and Johnston.</li> </ul>

Table 4: Suggestions received prior to 1 September 2023 that considered one or a few divisions

Suggested by	Divisions	Suggestion
<b>Y.M. Guyula MLA</b> (Member for Mulka)	Mulka, Arnhem	<ul style="list-style-type: none"> <li>Currently well over quota but worker population at the refinery to decrease significantly over the next 4 years.</li> <li>All Yolngu country should be in one division. Gapuwiyak and surrounding homelands is the only Yolngu group outside the division of Mulka.</li> <li>Moving Gapuwiyak from Arnhem to Mulka would result in consistency across all 3 levels of government and land council jurisdiction.</li> </ul>
<b>R. Lambley MLA</b> (Member for Araluen)	Araluen, Braitling, Gwoja, Namatjira	<ul style="list-style-type: none"> <li>Gwoja to gain 300-400 urban electors from Araluen and Braitling (150-200 from each) resulting in mixed urban-remote division (similar to Namatjira).</li> </ul>
<b>N. Manison MLA</b> (Member for Wanguri)	Wanguri, Casuarina	<ul style="list-style-type: none"> <li>No changes to Wanguri although over quota, as no forecast growth.</li> <li>If a reduction of electors needed, suggests the small section of Muirhead in Casuarina be extended to include section between Thorne St and Fuhrmann St.</li> </ul>
<b>C. Paech MLA</b> (Member for Gwoja)	Barkly, Gwoja	<ul style="list-style-type: none"> <li>Minimal to no changes to Barkly or Gwoja.</li> <li>If more electors needed to get closer to quota, suggests moving communities TiTree, Wilora and Pmara Jutunta from Barkly as they have kinship and language links with, and high mobility between, Gwoja communities.</li> </ul>
<b>M. Paterson</b> (Mayor of Alice Springs)	Araluen, Braitling, Namatjira	<ul style="list-style-type: none"> <li>Town of Alice Springs is currently represented by Araluen and Braitling, with a small section in Namatjira.</li> <li>Suggests a third Alice Springs division be re-instated to strengthen representation for Alice Springs residents.</li> </ul>
<b>K. Purick MLA</b> (Member for Goyder)	Goyder	<ul style="list-style-type: none"> <li>No changes to Goyder.</li> <li>If required to gain electors, any changes should retain the rural values and demographics of Goyder.</li> </ul>
<b>T. Stockwell</b>	Barkly, Gwoja, Katherine	<ul style="list-style-type: none"> <li>Electors from Sturt Plateau District should be in a division where the electorate office is accessible in Katherine.</li> <li>Currently divided across Gwoja and Barkly.</li> </ul>
<b>S. Uibo MLA</b> (Member for Arnhem)	Arnhem, Katherine	<ul style="list-style-type: none"> <li>No significant changes to Arnhem.</li> <li>Suggests moving small homeland of Jodetluk from Katherine to Arnhem as it has strong family ties to other communities in Arnhem.</li> </ul>
<b>West Arnhem Regional Council</b>	Arafura, Arnhem	<ul style="list-style-type: none"> <li>Should have one division that includes communities of northwest Arnhem, northeast Arnhem and central Arnhem: Kakadu National Park, Croker and South Goulburn Islands,</li> </ul>

Suggested by	Divisions	Suggestion
(elected councillors)		<p>Gunbalanya, Maningrida (currently in Arafura) plus Milingimbi and Ramingining (currently in Mulka) and Bulman and Beswick (currently in Arnhem)</p> <ul style="list-style-type: none"> <li>This division should be called Arnhem.</li> </ul>
<b>K. Worden MLA</b> (Member for Sanderson)	Sanderson	<ul style="list-style-type: none"> <li>No changes to Sanderson. Although under quota it is still within 10% of quota.</li> <li>Currently contains 4 complete suburbs positioned around Marrara sports precinct as a central hub.</li> <li>Development of old KOA Caravan Park site to come, but not before 2024 general election.</li> </ul>
<b>J. Wyndham-Kidd</b>	Casuarina Fannie Bay Fong Lim Johnston Karama Nightcliff Sanderson Wanguri	<ul style="list-style-type: none"> <li>Casuarina to lose its Alawa portion to Johnston, and gain either larger section of Muirhead from Wanguri, or section of Wanguri suburb.</li> <li>Fannie Bay to gain southern half of Coconut Grove from Nightcliff and Johnston.</li> <li>Fong Lim to gain the remainder of Berrimah from Karama and Spillett.</li> <li>Johnston to gain rest of Alawa from Casuarina and lose its portion of Coconut Grove to Fannie Bay.</li> <li>Karama to gain Marrara, the airport, Holmes and Knuckey Lagoon and lose its section of Berrimah to Fong Lim.</li> <li>Nightcliff to gain northern portion of Coconut Grove from Johnston but lose the southern portion of same suburb to Fannie Bay.</li> <li>Sanderson to lose Marrara and airport to Karama and gain portion of Wanguri suburb from Wanguri.</li> <li>Wanguri to gain Mickett Creek from Nelson and lose further portion of Muirhead or portion of Wanguri suburb to Casuarina, and remainder portion to Sanderson.</li> </ul>
<b>D. Young MLA</b> (Member for Daly)	Daly, Gwoja	<ul style="list-style-type: none"> <li>Remote divisions should not be urbanised or abolished.</li> <li>Minimal to no changes to Daly.</li> <li>If required, could move communities of Amanbidji and Bulla from Gwoja to Daly as they have strong kinship, cultural, and transport links to communities in Daly.</li> </ul>

Table 5: Comments on the suggestions received prior to 1 September 2023

Comments by	Commenting on suggestions by	Comments
<b>B. Close</b>	Country Liberal Party (CLP)	<ul style="list-style-type: none"> <li>Agrees with most suggestions from the 2 parties</li> <li>Disagrees with CLP suggestion to move Berrimah portion of Karama to Sanderson. Suggests Sanderson instead gain Winnellie and the Defence Establishment Berrimah from Fong Lim.</li> <li>Disagrees with the CLP suggestion for Casuarina to lose its portion of Alawa to Johnston, suggests a smaller portion of Alawa instead.</li> <li>Disagrees with CLP suggestion for Nightcliff to gain</li> </ul>

Comments by	Commenting on suggestions by	Comments
	Territory Labor Party (ALP)	<p>a portion of Millner (around Rapid Creek Shopping Centre) from Johnston.</p> <ul style="list-style-type: none"> <li>• Agrees with CLP suggestion for Gwoja to gain the southern section of Daly (including Timber Creek and areas around Victoria Hwy).</li> <li>• Agrees with ALP suggestion for Mulka to lose community of Ramingining to Arafura.</li> <li>• Also suggests that Arafura should then lose Kakadu National Park (including Coinda but not including Jabiru) to Goyder.</li> </ul>
Country Liberal Party	Territory Labor Party	<ul style="list-style-type: none"> <li>• Questions the ALP statement “enrolment date from 2020 which the Commission is required to use”</li> <li>• Comments that restricting boundary changes to within defined regions is not justified.</li> <li>• Questions rationale of keeping Labor held urban divisions under quota and therefore over represented.</li> <li>• Comments that suggested changes to Brennan and Spillett are unnecessary and unjustified.</li> </ul>
Y.M. Guyula MLA (Member for Mulka)	Country Liberal Party (CLP)  Territory Labor Party (ALP)	<ul style="list-style-type: none"> <li>• Disagrees with CLP suggestion for Mulka to lose Milingimbi and Ramingining communities to Arafura but gain Groote Eylandt.</li> <li>• Comments that this breaks up a homogenous group of Yolngu people to include Anindilyakwa speakers and different cultural groups.</li> <li>• Disagrees with ALP suggestion for Arafura to gain the community of Ramingining from Mulka.</li> <li>• Comments that this would separate the communities of Milingimbi and Ramingining which are strongly connected and essentially one large interconnected community spread over 2 locations.</li> </ul>

Table 6: Objections to first proposals received prior to 1 September 2023

Submitted by	Division /region	Objection
G. Brown	Casuarina Johnston	<ul style="list-style-type: none"> <li>• Objects to a portion of Alawa being moved from Casuarina to Johnston.</li> <li>• This means the electorate office of their local member is now located further away than other electorate offices.</li> </ul>
Country Liberal Party	Darwin	<ul style="list-style-type: none"> <li>• Says these 9 divisions are collectively 1,000 electors under quota, and this deficit is assumed to continue to grow. Over time this region may lose a seat to Palmerston.</li> <li>• Concerned the proposals lead to Karama becoming a rural seat (with the addition of Knuckey Lagoon).</li> <li>• Suggests Fong Lim should gain Knuckey Lagoon (as it is aligned to Northcrest).</li> </ul>

Submitted by	Division /region	Objection
		<ul style="list-style-type: none"> <li>• Suggests RAAF Darwin/Eaton and The Narrows be moved to Sanderson to increase its numbers.</li> </ul>
	Palmerston	<ul style="list-style-type: none"> <li>• Says these 4 divisions are collectively 1,300 electors under quota, and Palmerston is assumed to continue to grow. Over time this region may gain a seat from Darwin.</li> <li>• Concerned the proposals lead to Nelson becoming the fifth Palmerston seat.</li> <li>• Objects to the proposed large elector movement across the Palmerston divisions, saying the continued growth in Zuccoli will result in further large elector movement. Suggests Zuccoli should be entirely in Spillett.</li> <li>• Says tolerance shown for Mulka being very over quota should also be applied to Palmerston divisions for minimal disruptions.</li> </ul>
Territory Labor	Palmerston	<ul style="list-style-type: none"> <li>• Supports proposed movement of electors from Spillett into Fong Lim and Nelson, but says these movements are enough for the Palmerston divisions.</li> <li>• Objects to movement of electors between Drysdale, Brennan and Blain and says the current distribution is more aligned with communities of interest and age of suburbs.</li> </ul>
	Daly Gwoja Barkly	<ul style="list-style-type: none"> <li>• Objects to proposals for changes to the boundary between Daly and Gwoja as both are within 5% of quota.</li> <li>• Suggests communities of Amanbidji and Bulla be moved from Gwoja to Daly and that Timber Creek should stay in Daly.</li> <li>• Suggests moving communities of Ti Tree, Wilora and Pmara Jutunta into Gwoja from Barkly if Gwoja needs more electors.</li> </ul>

Table 7: Objections to second proposals received prior to 1 September 2023

Submitted by	Division /region	Objection
B. Close	Remote north Central Australia	<ul style="list-style-type: none"> <li>• Reinforced his previous suggestion of moving electors from Mulka to Arafura.</li> <li>• Says the elongation of Gwoja could be fixed by moving electors into Barkly and Namatjira.</li> </ul>
Country Liberal Party	Daly Gwoja	<ul style="list-style-type: none"> <li>• Objects to Timber Creek and its homelands being moved back to Daly, after first proposal to move them to Gwoja.</li> <li>• Says Timber Creek more suited to be a northern town for division of Gwoja, plus this allows for elector growth in Daly.</li> </ul>
L. Finocchiaro MLA (Member for Spillett)	Spillett	<ul style="list-style-type: none"> <li>• Objects to the proposed splitting of the suburb Zuccoli across 2 divisions (Spillett and Brennan) as it is one close community.</li> </ul>
Y.M. Guyula MLA (Member for Mulka)	Mulka	<ul style="list-style-type: none"> <li>• Objects to proposed movement of some East Arnhem communities from Mulka to Arnhem, when all communities in the area focus on Nhulunbuy for services, including from their Homeland Service Provider and local council.</li> </ul>

Submitted by	Division /region	Objection
		<ul style="list-style-type: none"> <li>Highlighted the inaccuracy of the electoral roll for Mulka, having identified several duplicates and deceased people still listed as enrolled electors. Improving roll accuracy will result in smaller elector numbers for Mulka. Need local knowledge to do this.</li> </ul>
<b>Territory Labor</b>	Palmerston	<ul style="list-style-type: none"> <li>Supports proposed movement of electors from Spillet into Fong Lim and Nelson, but says these movements are enough for the Palmerston divisions.</li> <li>Objects to ‘unnecessarily large transfer of electors’ between Drysdale, Brennan and Blain. Says current boundaries are more aligned with communities of interest and age of suburbs.</li> </ul>

### 2.3 Submitted suggestions (after 1 September 2023)

The Redistribution Committee invited suggestions from stakeholders and the public for a 30 day period from 11 September to 11 October 2023. Two suggestions were submitted, and have been summarised in Table 8 below.

**Table 8: Submitted suggestions (after 11 September 2023)**

Suggested by	Region	Suggestion
<b>L. Dixon</b>	Central Australia	<ul style="list-style-type: none"> <li>Namatjira to lose Finke and surrounding areas, plus the Burt Plain region (north west of Alice Springs) to Gwoja.</li> </ul>
	Remote north and Katherine	<ul style="list-style-type: none"> <li>Arafura to gain Milingimbi and Ramingining from Mulka, and lose Gunbalanya and a section of Kakadu to Goyder.</li> <li>Arnhem to gain Baniyala and Gan Gan from Mulka, and lose Jilkminggan, Minyerri and Limmen to Barkly.</li> <li>Barkly to gain Jilkminggan, Minyerri and Limmen from Arnhem and lose Ti Tree, Pmara Jutunta, Nturiya and Wilora to Gwoja.</li> <li>Daly to gain north east section of Gwoja including Daguragu, Kalkarindji, Pigeon Hole, Yarralin, Gregory National Park and a large part of Victoria River locality.</li> <li>Daly to lose Wickham, Weddell, Southport, Blackmore, Berry Springs, Tumbling Waters, Livingstone and Fly Creek to Goyder.</li> <li>Gwoja to gain Ti Tree, Pmara jutunta, Nturiya and Wilora from Barkly, as well as Finke and the Burt Plain region (north west of Alice Springs) from Namatjira.</li> <li>Gwoja to lose its north east section to Daly including Daguragu, Kalkarindji, Pigeon Hole, Yarralin, Gregory National Park and Victoria River locality.</li> <li>Mulka to lose Milingimbi and Ramingining to Arafura, and Baniyala and Gan Gan to Arnhem.</li> </ul>
	Darwin rural	<ul style="list-style-type: none"> <li>Goyder to gain Gunbalanya and a northern section of Kakadu from Arafura, as well as Wickham, Weddell,</li> </ul>

Suggested by	Region	Suggestion
		<p>Southport, Blackmore, Tumbling Waters, Berry Springs, Livingstone and Fly Creek from Daly.</p> <ul style="list-style-type: none"> <li>• Goyder to lose Virginia, Freds Pass and its section of Coolalinga to Spillett, and a section of Humpty Doo to Nelson.</li> <li>• Nelson to gain a small section of Humpty Doo from Goyder and lose Knuckey Lagoon to Karama.</li> </ul>
	Palmerston	<ul style="list-style-type: none"> <li>• Drysdale to lose a section of Moulden to Spillett.</li> <li>• Spillett to gain Virginia, Freds Pass and a section of Coolalinga from Goyder, and a section of Moulden from Drysdale.</li> <li>• Spillett to lose Durack, Pinelands, East Arm and its sections of Berrimah including Northcrest to Fong Lim.</li> </ul>
	Darwin	<ul style="list-style-type: none"> <li>• Casuarina to gain a section of Wanguri suburb from Wanguri.</li> <li>• Fannie Bay to gain small sections of Darwin City and Larrakeyah from Port Darwin.</li> <li>• Fong Lim to gain Durack, Pinelands, East Arm and its sections of Berrimah including Northcrest from Spillett.</li> <li>• Fong Lim to lose Winnellie and The Narrows, as well as sections of Berrimah, Eaton and Woolner to Sanderson, and a section of Stuart Park to Port Darwin.</li> <li>• Johnston to gain a section of Wagaman from Sanderson and lose its section of Coconut Grove to Nightcliff.</li> <li>• Karama to gain Knuckey Lagoon from Nelson and lose its sections of Berrimah and Marrara to Sanderson.</li> <li>• Nightcliff to gain a section of Coconut Grove from Johnston.</li> <li>• Port Darwin to gain a section of Stuart Park from Fong Lim and lose small sections of Darwin City and Larrakeyah to Fannie Bay.</li> <li>• Sanderson to gain Winnellie and The Narrows, as well as sections of Berrimah, Eaton and Woolner from Fong Lim and lose a section of Wagaman to Johnston.</li> <li>• Wanguri to lose a section of Wanguri suburb to Casuarina.</li> </ul>
<b>R. Lambley MLA</b> (Member for Araluen)	Central Australia	<ul style="list-style-type: none"> <li>• Suggests no changes to any of the 5 Central Australian divisions, and no name change required for Araluen.</li> </ul>

#### 2.4 Submitted comments on the suggestions received (after 1 September 2023)

Following the close of the 30 day suggestion period, all suggestions received were published on the redistribution webpage of the NT Electoral Commission website. The Redistribution Committee then invited the public and stakeholders to submit their comments on the suggestions received. This consultation period was open from 12 October to 26 October 2023.

There were no comments submitted on the suggestions received submitted.

## 3. Considerations and issues

### 3.1 The quota of electors

With the object of redistribution being that the number of electors in each division be as near to equal as practicable, the quota of electors is the average number of electors across all 25 divisions. This is calculated by dividing the total number of electors in the NT by its 25 divisions.

Section 140B(2) of the *Electoral Act 2004* requires the quota to be calculated at least twice during the redistribution process. This is, as soon as practicable after:

- a) the establishment of the Redistribution Committee; and
- b) after the public objection period for the first proposed redistribution has closed.

Section 140B(3) allows for the quota to be calculated at any other time during the redistribution process if the committee is of the opinion that this would:

- a) improve the accuracy of the redistribution; or
- b) achieve the object of redistribution

For the 2023 NT Electoral Boundary Redistribution the following quotas have been calculated:

1. **5,928 electors** on 3 February 2023 at the establishment of the Redistribution Committee
2. **5,911 electors** on 17 April 2023 after significant additional enrolment for division of Arafura due to a by-election.
3. **6,097 electors** on 3 July 2023 after the objection period for the (non-compliant) first proposed redistribution had closed.

The data used to consider the electoral boundaries for this (compliant) first proposed redistribution was supplied as at 15 September 2023 with the total number of electors in the Territory being 152,063. Therefore the fourth quota for this redistribution is **6,083 electors**.

### 3.2 Enrolment in the Northern Territory

The NT electoral roll is managed by the Australian Electoral Commission (AEC) which, as part of a joint roll arrangement, supplies the Northern Territory Electoral Commission (NTEC) with roll data.

As part of the joint roll arrangement, the AEC runs its federal direct enrolment update (FDEU) program in the Northern Territory. This program uses data from trusted third parties (like Centrelink and the Australian Tax Office) to identify electors who have moved, or need to be enrolled. These electors are sent a letter informing them that the AEC will enrol them or update their enrolment unless the person replies with further information. Until 2022, the FDEU program did not operate in rural or remote parts of the Northern Territory as it only sent letters to a residential address. This meant electors who received their mail via a post office box or a community mail bag (or similar) were not included, and email addresses were not utilised by the program.

The Territory's electoral roll has seen unprecedented growth in the past 12 months, with an increase of over 7,000 electors from 1 July 2022 to 30 June 2023 (3 times the growth seen in previous years). There have been a number of activities that have contributed to this growth:

- A trial conducted in late 2022 to expand the FDEU program to include community mail bags and email addresses. The trial included 43 communities in the NT and added over 100 new Territory electors to the roll. The AEC announced in April 2023 that sending FDEU letters to electors via community mail bags and email address would be ongoing.
- In February 2023 the AEC added Medicare cards and citizenship numbers as accepted forms of identity required for enrolment.

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- The Northern Territory has a savings provision for both Legislative Assembly and local government elections that allows electors who turn up to vote to be enrolled (if eligible) and have their vote counted at that election. This has added over 500 electors since 1 July 2022.
- In the lead up to the 'Voice' referendum, an FDEU mail out in May and June 2023 targeted unenrolled Aboriginal people nationally (sourced from Services Australia data) and resulted in over 4,000 new enrolments for the Territory.

While the electoral roll in the NT is growing, there are still issues with roll accuracy. This is especially the case in remote divisions due to the regular movement of Aboriginal people across division lines, and the common usage of multiple names by Aboriginal people.

**Table 6: Enrolment data for the Northern Territory in 2020 and 2023.**

Division	Enrolment at 2020 Territory Election	Enrolment as at 3 February 2023	Enrolment as at 15 September 2023	Variance from quota
Arafura	5,183	5,563	6,145	1.0%
Araluen	5,742	5,931	5,967	-1.9%
Arnhem	5,431	5,889	6,245	2.7%
Barkly	5,690	5,718	6,069	-0.2%
Blain	5,695	5,944	6,084	0.0%
Braitling	5,830	5,926	6,049	-0.6%
Brennan	5,746	5,989	6,018	-1.1%
Casuarina	5,647	5,855	5,827	-4.2%
Daly	5,622	6,111	6,333	4.1%
Drysdale	5,828	6,177	6,447	6.0%
Fannie Bay	5,473	5,512	5,526	-9.2%
Fong Lim	5,555	5,607	5,422	-10.9%
Goyder	5,583	5,952	6,016	-1.1%
Gwoja	5,313	5,466	5,917	-2.7%
Johnston	5,556	5,806	5,841	-4.0%
Karama	5,482	5,755	5,952	-2.2%
Katherine	5,749	6,049	6,170	1.4%
Mulka	6,124	6,512	7,003	15.1%
Namatjira	5,728	5,870	6,318	3.9%
Nelson	5,505	5,845	5,899	-3.0%
Nightcliff	5,621	5,752	5,808	-4.5%
Port Darwin	5,699	5,950	5,738	-5.7%
Sanderson	5,449	5,596	5,628	-7.5%
Spillett	5,863	6,898	7,115	17.0%
Wanguri	6,111	6,515	6,526	7.3%
<b>Total</b>	<b>141,225</b>	<b>148,188</b>	<b>152,063</b>	
<b>Quota</b>	<b>5,649</b>	<b>5,928</b>	<b>6,083</b>	

### 3.3 Data and systems

In addition to the enrolment data supplied by the AEC, other data and systems are used by the committee to model possible boundary changes.

#### 3.3.1 SA1s – Statistical areas level 1

SA1s are the smallest area for which a wide range of Census data is released, with an average population of about 400 (although SA1s generally cover anywhere between 200 – 800 people). The Australian Bureau of Statistics (ABS) released updated SA1s in 2021 (with the previous update being in 2016) to reflect changes such as new housing developments and altered transport infrastructure. The 2021 update resulted in more SA1s being created (a 7.5% increase across Australia) and a small number being altered. SA1 data is accessed at no cost through the ABS's website.

#### 3.3.2 Projected enrolment numbers

The Redistribution Committee sought projected enrolment numbers (by SA1) from the ABS as at 24 August 2024, election day for the 2024 Territory Election. However, due to the unprecedented growth of the Northern Territory's electoral roll, these figures are essentially redundant for the purposes of this redistribution.

#### 3.3.3 Mapping systems

The Redistribution Committee utilises MapInfo software, a desktop geographic information system through a license secured through the Department of Infrastructure, Planning and Logistics (DIPL). DIPL also supplied multiple spatial layers to assist with the modelling process including cadastral and local government boundaries, NT localities, Aboriginal communities, roads and rivers.

A software application called Boundary Maker (supplied by the Victorian Electoral Commission at no cost) is used in conjunction with MapInfo to facilitate the modelling of electoral boundaries. Boundary Maker allows users to model boundary changes then see the resulting change to elector numbers and projected enrolment.

### 3.4 Community of interests

Section 140 of the *Electoral Act 2004* lists further matters that must be given proper consideration by the committee in determining the redistribution of divisions beyond the object and the principles (listed on page 6 of this report). The first matter to consider is listed as: *community of interests in each proposed division, including economic, social and regional interests*.

The concept of community of interest can be difficult to define, however there are a number of references that have acted as a guide for the committee such as:

- Local government boundaries – external and ward boundaries
- Aboriginal land council boundaries
- Suburb boundaries
- Major roads and linking roads
- Commonality of service providers
- Aboriginal language usage
- School catchment areas
- Appreciation of where people do their shopping and recreation activities.

### **3.5 2019 NT Electoral Boundary Redistribution**

The key considerations of the 2019 Electoral Boundary Redistribution, as listed in the final report (moving from north to south of the Territory), were:

- The growing number of electors in the developing suburbs of Muirhead, Northcrest and Zuccoli in Darwin
- Addressing the low enrolment in remote divisions without making the physical size of the divisions too large
- Large elector growth in the division of Katherine
- Significantly over-quota divisions of Araluen and Braitling in Alice Springs.

The major boundary changes resulting from the 2019 NT Electoral Boundary Redistribution reflect the above issues and are detailed below:

- The suburb of Muirhead was split over 2 divisions, Casuarina and Wanguri, as the division of Wanguri was well over quota and development in Muirhead was ongoing. Casuarina gained a small section of Muirhead from the north-west corner of the suburb.
- The division of Spillett contracted towards Palmerston with Eaton, The Narrows, Winnellie, Charles Darwin, Coonawarra and portions of Berrimah moved to the adjacent divisions of Fong Lim, Karama and Sanderson. Spillett retained the still developing suburbs of Northcrest and Zuccoli and was left under quota to accommodate this elector growth.
- Substantial boundary changes were made to 7 remote divisions, most of which increased the physical size of these divisions, in order to increase elector numbers. Mulka was the only remote division not to receive any boundary changes, but was one of 2 divisions that had a name change (it was formerly named the division of Nhulunbuy).
- The remote division of Arafura gained Kakadu National Park and Jabiru from Arnhem, which resulted in the division being made up entirely of the Tiwi Regional Council area and the West Arnhem Regional Council area.
- The remote division of Arnhem lost Kakadu National Park to Arafura, and gained the suburbs of Tindal and Venn from Katherine, and areas around the communities of Jilkminggan and Minyerri, as well as Limmen National Park, from the division Barkly.
- The rural-remote division of Daly had its southern boundary extended by gaining areas around Victoria Highway, including the community of Timber Creek, from Gwoja.
- The remote division of Gwoja had substantial changes to its boundaries which resulted in a significant increase in its physical size. Gwoja's northern boundary moved south (losing Timber Creek and some areas around Victoria Highway to Daly), and it also lost areas around the communities of Ti Tree and Willora to Barkly. However, its southern boundary was extended all the way to the South Australian border gaining a large area from the division of Namatjira. Gwoja also had a name change in 2019 (it was formerly named the division of Stuart).
- The remote division of Barkly lost areas to its north to Arnhem (as described above) and gained areas to its south around the Sandover Highway, so that the southern border replicates the southern border of Barkly Regional Council. Barkly also gained areas around the communities of Ti Tree and Willora, in its south-west corner, from Gwoja.
- The remote division of Namatjira also received significant changes. It lost its entire western section to Gwoja, and its northern boundary moved southwards losing areas around the Sandover Highway to Barkly. Namatjira gained urban areas from Alice Springs in order to increase its elector numbers, resulting in the formerly remote division becoming a hybrid remote-urban division.
- The division of Katherine lost the suburbs of Tindal and Venn to the division of Arnhem in order to significantly decrease its number of electors.
- The addition of Alice Springs urban areas to the remote division of Namatjira decreased the number of electors in the divisions of Araluen and Braitling which were well-over quota prior to the redistribution.

### 3.6 Main issues of consideration for 2023

The Redistribution Committee considered the above changes in preparing the first proposed redistribution as well as the current issues relating to elector numbers across all 25 divisions.

The major challenges identified by the committee in achieving the object of the redistribution, to have the numbers of electors across all divisions as close to equal as practicable for the 2024 Territory Election, are summarised in the table below.

**Table 8: 2023 NT Electoral Boundary Redistribution - issues of consideration by region**

Region	Division	Description of issue
Remote north and Katherine	Mulka	Mulka is significantly over quota (15.1%). The division is made up of the township of Nhulunbuy and Yolngu Matha speaking communities of East Arnhem. The only way to decrease elector numbers is to move some remote communities in Mulka into an adjacent division, both of which have different language and cultural groups. Additionally both divisions adjacent to Mulka are slightly over quota.
Palmerston	Drysdale Spillett	Drysdale is over quota by 6% and Spillett is significantly over quota by 17% (the maximum tolerance is 20%). The elector numbers across the 4 divisions covering Palmerston are approximately 1,300 over quota. Therefore a significant number of Palmerston electors will need to be moved to divisions in either the Darwin or Darwin rural regions in order to get all 4 Palmerston divisions close to quota.
Darwin	Fannie Bay	Fannie Bay is under quota by 9.2% and is currently comprised of 4 whole suburbs. The movement of electors to bring Fannie Bay closer to quota is likely to result in splitting a nearby suburb across 2 divisions. Splitting suburbs is not ideal and avoided where possible. Additionally, the divisions adjacent to Fannie Bay are also under quota.
	Fong Lim	Fong Lim is under quota by 10.9% but is a likely recipient of electors from the adjacent division of Spillett.
	Sanderson	Sanderson is under quota by 7.5% and is currently made up of 4 whole suburbs plus the airport precinct. Similar to Fannie Bay, the movement of electors is likely to require splitting a suburb, and most adjacent divisions are also under quota.
	Wanguri	Wanguri is well over quota (7.3%) due to the continued development of Muirhead. While the suburb of Muirhead is already split between Wanguri and Casuarina, the number of electors required to move out of the division is fairly large, and will have flow on effects to multiple divisions in this region.

### 3.7 Methodology for determining first proposed redistribution

As at 15 September 2023 when the fourth quota for the redistribution was calculated, there are 8 divisions that were 5% or more above or below the quota. Of these, 3 divisions have a variance of over 10% from the quota.

This is in stark contrast to the 2019 redistribution where there were 15 divisions with a variance from the quota of over 5%, with 8 of these having a variance of over 10%. This resulted in significant

changes to electoral boundaries for many divisions, particularly for remote divisions, in order to address these large variances and achieve the object of redistribution.

As Legislative Assembly redistributions for the Northern Territory involve small divisions, each boundary change has potentially significant flow-on effects on surrounding divisions. This means the starting point is important. These have traditionally been the urban centres of Darwin (with the starting point being the CBD area) and Alice Springs. If minimal changes to the starting points are made, this will minimise the impact on other divisions.

However, in developing the first proposed boundaries for the 2023 NT Electoral Boundary Redistribution, the committee instead focussed on the issues listed in table 8, starting in the Palmerston region due to the division of Spillett having the greatest variance from quota (at 17.0%). The division of Drysdale also has a variance over 5% from the quota at 6.0%. The 4 Palmerston divisions combined are approximately 1,300 electors over quota therefore resolving the high variance in Spillett and Drysdale would not be as simple as moving electors between the Palmerston divisions. Some Palmerston electors would have to be moved to either the adjacent Darwin division of Fong Lim and/or a Darwin rural division, and multiple options were modelled.

The committee then considered changes for the Darwin region which has 5 of its 9 divisions with a variance of over 5%. Considerable modelling was applied to balance the electors in the divisions of Wanguri and Casuarina in particular, but flow on effects have resulted in proposed changes to 8 of the 9 divisions in the Darwin region.

The other main region of concern was the remote north, and the division of Mulka in particular. With over 7,000 electors (15.1% over quota) the division is approaching the maximum tolerance of 20% of the quota. While Mulka was left over quota at the 2019 redistribution, at a variance of over 15% the committee felt it had to consider options to reduce elector numbers in this division to avoid it reaching the maximum tolerance. A number of options were modelled moving electors from Mulka to its adjacent divisions of Arafura and Arnhem.

Throughout the process, moving across all 25 divisions, the committee considered a range of other factors including all of the submissions received thus far, as well as the legislated object, principles and matters to be considered. The committee also tried to keep whole suburbs together in one division and put split suburbs back together where possible, and also keep SA1 areas together in one division and put split SA1s back together where possible.

## 4. Division names

### 4.1 Legislation and convention

In addition to proposing boundaries for NT’s 25 electoral divisions, the *Electoral Act 2004* allows the committee to propose new names for divisions, but only if the existing name is no longer appropriate (s 139B). The legislation also specifies that the use of locality names should be avoided.

Locality names (in particular suburb names) have previously been used in many instances in the Territory. However, as boundaries change, these names may no longer be relevant, or may become confusing, when a suburb no longer lies wholly within one division.

Typically, the names of Commonwealth electoral divisions and of living persons are avoided and divisions are now often named after a person who has died and given significant service to the Territory, or from a name or word that is significant to the area where the division is located.

A number of current divisions are named after a suburb that while still currently relevant to that division, may change as a result of boundary changes. These divisions are: Araluen, Braitling, Casuarina, Fannie Bay, Karama, Nightcliff and Wanguri.

### 4.2 Suggestions received regarding division names

**Table 9: Public suggestions for name changes to divisions (all received prior to 1 September)**

Suggested by	Division	Name change suggestion
JP. Baladi	Fannie Bay	<b>Forster</b> After Sir William Edward Stanley Forster, NT’s first senior judge and Chief Judge of the Supreme Court. Only person to receive a knighthood for services to the Northern Territory.
B. Close	Fong Lim	<b>Port Darwin</b> After suggested redistribution of electors from Spillett to Fong Lim, the port will be located in this division.
	Goyder	<b>Mary</b> After the Mary River located in the division. This allows current name to be available for federal redistributions.
	Port Darwin	<b>Darwin</b> This is consistent with other states where the division that houses the CBD area is named after capital city.
	Spillett	Suggests changing name to eventual population centre (after suggested redistribution of electors).
Country Liberal Party	Casuarina, Fannie Bay, Karama, Nightcliff, Sanderson, Wanguri	Suggests renaming northern suburb divisions currently sharing place names and recognise prominent Territorians (particularly Larrakia people) in doing so.
R. Lambley MLA	Araluen	No change to division name as namesake suburb is still central to the division and the original Araluen homestead is still located in the division.

Suggested by	Division	Name change suggestion
<b>N. Manison MLA</b>	Wanguri	No change to the division name.
<b>C. Paech MLA</b>	Araluen	<b>Pink</b> After Olive Pink; botanical illustrator, anthropologist, gardener and Aboriginal rights activist. Established the botanical gardens located in the division.
	Braitling	<b>Perkins</b> After Charles Nelson Perkins; prominent Aboriginal rights activist born in Alice Springs.

### *4.3 Determination of the committee regarding changes to division names*

While there are a number of divisions that share a name with a locality (in most cases a suburb), the committee decided that it would not, at this time, look to change the name of a division unless:

- there were major boundary changes to a division which resulted in significant numbers of electors moving into and out of a division; *and*
- these changes resulted in the locality which the division is named after no longer being located wholly within the division.

The committee also determined that even if the above conditions were not satisfied, but there was strong support from the public for a name change (i.e. multiple submissions showing support, with further consultation conducted), the committee would then also consider changing a division name under these circumstances.

As neither of the above conditions occurred as part of this first proposed redistribution nor via any of the public consultation periods conducted thus far, there are no proposed name changes as part of this first proposed redistribution.

## 5. The first proposed redistribution

This section provides details of the first proposed redistribution of the NT’s Legislative Assembly electoral divisions by the Redistribution Committee. Copies of the maps showing the proposed boundaries are attached at Appendix A.

Appendix B to this report provides statistics of enrolment by division for the current boundaries (as at 15 September) and the first proposed boundaries, and variance from the quota for both.

Appendix C provides a summary of the number of electors to be transferred between divisions (using ABS Statistical Area Level 1 data) arising from this first proposed redistribution.

As per the *Electoral Act 2004*, the committee aimed to achieve the object of redistribution, while following the principles and matter for consideration in preparing this first proposed redistribution. The committee was also guided by all of the submissions received during the multiple rounds of public consultation conducted thus far, and tried, where possible, to:

- keep whole suburbs together in one division
- put split suburbs back together in one division
- avoid splitting SA1 areas across divisions
- put split SA1s back together in one division.

The first proposed redistribution has resulted in no changes to 9 divisions, and 20 of the 25 divisions being within 5% variance of the quota.

### 5.1 Proposal for the Darwin region - refer to Maps 2, 3 and 4 in Appendix A.

There are 9 electoral divisions in the Darwin region. Since the 2020 Territory Election, these 9 divisions have collectively had an increase of 1,675 electors. Currently, the region is collectively 2,479 electors under quota and therefore needs to gain electors in this redistribution.

Table 10 shows the enrolment numbers and variance from the quota as at the 2020 Territory Election, the current enrolment and the enrolment after the first proposed boundaries are applied.

**Table 10: Darwin region – enrolment and variance from quota (%)**

Division	2020 Territory Election close of roll		Current boundaries 15 September 2023		Proposed boundaries 15 September 2023	
	Enrolment	Variance	Enrolment	Variance	Enrolment	Variance
Casuarina	5,647	- 0.04%	5,827	-4.2%	5,836	-4.1%
Fannie Bay	5,473	-3.1%	5,526	-9.2%	6,117	0.6%
Fong Lim	5,555	-1.7%	5,422	-10.9%	5,651	-7.1%
Johnston	5,556	-1.6%	5,841	-4.0%	5,813	-4.4%
Karama	5,482	-3.0%	5,952	-2.2%	5,931	-2.5%
Nightcliff	5,621	-0.5%	5,808	-4.5%	6,023	-1.0%
Port Darwin	5,699	0.9%	5,738	-5.7%	5,738	-0.5%
Sanderson	5,449	-3.5%	5,628	-7.5%	5,935	-2.4%
Wanguri	6,111	8.2%	6,526	7.3%	5,739	-5.7%
<b>Total</b>	<b>50,593</b>		<b>52,268</b>		<b>52,783</b>	

### **5.1.1 Considerations for the divisions of Wanguri and Casuarina**

When preparing the redistribution for the Darwin region, the committee started at the division of Wanguri as it was significantly over quota due to the continued development of Muirhead since the last election. A number of submissions had suggestions for the reduction of electors in the division of Wanguri, with almost all suggesting the movement of electors to the division of Casuarina (from either Muirhead or the suburb of Wanguri). Depending on the number of electors moved, the flow on effects may include Casuarina losing electors to another division.

The committee modelled scenarios that would keep whole suburbs together, including moving Wanguri suburb to Casuarina, moving Lyons to Wanguri and having all of Muirhead in one division. However, the resulting enrolment numbers in these scenarios did not support these moves. The committee therefore modelled several different scenarios of moving further sections of Muirhead to Casuarina based around the small section already located in Casuarina. The proposed boundary between Wanguri and Casuarina aims to achieve a suitable balance of electors between the 2 divisions, while also following main roads and natural features where possible. The proposal results in Wanguri being just outside a 5% variance from the quota (at -5.6%), which the committee believes is acceptable with development still occurring in the north east section of Muirhead which remains in Wanguri.

Adding a large number of Muirhead electors to Casuarina allowed for the sections of Alawa (currently split between the divisions of Casuarina and Johnston) to be moved out of Casuarina and into Johnston resulting in the suburb of Alawa being located wholly within the division of Johnston.

The committee also proposes to move the suburb of Holmes from the division of Wanguri to the division of Karama in order to connect other areas adjacent to Holmes to Karama. No electors are affected by this change.

#### **Wanguri**

The committee proposes to move some electors from the suburb of Muirhead currently in the division of Wanguri to the division of Casuarina.

The boundary between the divisions starting at Tambling Terrace is proposed to head north into Lee Point Road, then east along Newmarch Street and along the northern border of William Forster Park to Asche Street. Those properties north of Newmarch Street (and the park) are proposed to move to Casuarina, while those south will remain in Wanguri. The boundary is proposed to then head north along Asche Street (with properties west of this section of Asche Street proposed to move to Casuarina), then east along the drainage canal separating Philpott Street and Dorling Street. All properties north of the drainage canal are proposed to move to Casuarina. The boundary will then head north along Bridge Street, then east along Aldenham Street to the end of the suburb, with the properties east of Bridge Street remaining in Wanguri and properties west of this section of Bridge Street proposed to move to Casuarina. (See Map 3 of Appendix A.)

The committee proposes to move the suburb of Holmes to the division of Karama.

This proposal results in the division of Wanguri being made up of 3 whole suburbs (Buffalo Creek, Leanyer and Wanguri) and a large portion of Muirhead. Wanguri also retains its small section of Lee Point so that the Buffalo Creek Management Area is located wholly in one division.

**Proposed enrolment after changes: 5,739 (-5.7% from quota)**

### **Casuarina**

The committee proposes to move some electors from the suburb of Muirhead currently in the division of Wanguri to the division of Casuarina. The boundary between the divisions is described above under the *Wanguri* heading and is shown in Map 3 of Appendix A.

The committee proposes to move all current sections of the suburb Alawa in the division of Casuarina to the division of Johnston, which results in Alawa being wholly located in one division.

This proposal results in the division of Casuarina being made up of 4 whole suburbs (Brinkin including Charles Darwin University, Lyons, Nakara and Tiwi), most of Lee Point (minus the section of Buffalo Creek Management Area in that suburb) and a portion of Muirhead.

**Proposed enrolment after changes: 5,836 (-4.1% from quota)**

### **5.1.2 Considerations for the divisions of Johnston, Nightcliff, Fannie Bay and Port Darwin**

The main areas of focus for the committee for these 4 divisions were Fannie Bay as it is substantially under quota, and the flow on effect from the movement of electors from Wanguri to Casuarina including the large number of electors in Alawa being moved to the division of Johnston.

This gain of electors in Alawa allows for other electors currently in Johnston to be moved into adjacent divisions. All of the submissions received that discussed options for these 4 divisions suggested very different movements of electors, but the committee felt the obvious place to move electors from was the section of Coconut Grove currently in Johnston. By removing all Coconut Grove electors from the division of Johnston, and balancing the suburb between the divisions of Nightcliff and Fannie Bay, all 3 divisions move to within 5% of the quota.

The proposed movement of electors between these three divisions has no impact on the division of Port Darwin, and there are no proposed changes for this division. While this leaves Port Darwin under quota by over 5% (at -5.7%), possible proposals to bring it within 5% of the quota are limited as it would require moving part of a suburb in an adjacent division which the committee views as unnecessary at this variance.

### **Johnston**

The committee proposes that the division of Johnston gain electors from the sections of Alawa that are currently in the division of Casuarina. This results in the suburb of Alawa being wholly within the division of Johnston.

The committee proposes that Johnston lose its section of Coconut Grove, with that suburb's electors being balanced between the divisions of Nightcliff and Fannie Bay.

This proposal results in the division of Johnston being made up of 4 whole suburbs only: Alawa, Jingili, Millner and Moil.

**Proposed enrolment after changes: 5,831 (-4.4% from quota)**

### **Nightcliff**

The committee proposes that Nightcliff gain a section of Coconut Grove that is currently in the division of Johnston, but also that it lose a section of the same suburb to Fannie Bay. This means that the northern section of Coconut Grove will be in the division of Nightcliff and the southern section will be in the division of Fannie Bay.

The boundary between the two divisions is proposed to run immediately south of Kulaluk community and the retirement village at 141 Dick Ward Drive so that these areas are located in Nightcliff and all properties in Ostermann Street (and south of Ostermann Street) are moved to the division of Fannie Bay. The boundary then runs south along Dick Ward Drive, then east along Old McMillans Road until Bagot Road (the suburb and division boundary). The properties north of Old McMillans Road will be located in the division of Nightcliff, and those south are moved to the division of Fannie Bay.

This proposal results in the division of Nightcliff being made up of 2 whole suburbs (Nightcliff and Rapid Creek) and the northern part of Coconut Grove.

**Proposed enrolment after changes: 6,023 (-1.0% from quota)**

### **Fannie Bay**

The committee proposes that the division of Fannie Bay gain electors from the southern part of Coconut Grove which is currently split between the divisions of Nightcliff and Johnston.

The boundary between these divisions is described above under the *Nightcliff* heading and is shown in Map 2 of Appendix A.

This proposal results in the division of Fannie Bay being made up of 5 whole suburbs (East Point, Fannie Bay, Ludmilla, Parap and The Gardens) and the southern part of Coconut Grove.

**Proposed enrolment after changes: 6,117 (0.6% from quota)**

### **Port Darwin**

There are no proposed changes to the division of Port Darwin.

**Current and proposed enrolment: 5,738 (-5.7% from quota)**

#### **5.1.3 Considerations for the divisions of Fong Lim, Sanderson and Karama**

All 3 of these divisions are currently under quota with both Fong Lim and Sanderson under quota by more than 5%. With the significantly over quota division of Spillett being adjacent to Fong Lim, most submissions that discussed these divisions suggested moving the eastern parts of Spillett to Fong Lim.

Due to this potential movement of electors from Spillett to Fong Lim, larger discussions about redistribution options for the Palmerston divisions also involved Fong Lim, as the committee had to decide how to reduce the current enrolment in the 4 Palmerston divisions by approximately 1,300 electors. Once the more obvious areas outside of the City of Palmerston municipal boundary are moved out (by moving the industrial areas in the eastern half of Spillett, including Northcrest, to Fong Lim), the 4 Palmerston divisions combined are still over quota by about 500 electors. The committee

therefore considered its 2 main options to be moving Palmerston electors to a Darwin division or a Darwin rural division.

Ultimately the committee decided to propose moving the rural suburb of Marlow Lagoon to a Darwin rural division (see section 5.2.1 of this report for details) and therefore Fong Lim is only proposed to gain some industrial areas and Northcrest from Spillett. This results in Fong Lim remaining under 5% of the quota (at -7.1%) however with Northcrest still under development elector numbers are expected to grow.

Another section of Fong Lim that was considered for redistribution was the suburb of The Narrows and the residential section of Eaton that lies directly north of The Narrows. The suburb of Eaton is currently split over 2 divisions with the airport precinct (which has minimal electors) currently located in the division of Sanderson and the residential section of Eaton in Fong Lim. With both Fannie Bay and Sanderson requiring more electors, moving The Narrows and the residential section of Eaton into either of these divisions was considered and modelled. However, the committee decided that Fannie Bay would gain electors to its north, and that it was not appropriate to move these electors to Sanderson as they are more oriented to inner city Darwin rather than the northern suburbs.

Instead, the committee looked to moving electors from the division of Karama to Sanderson in order get closer to the quota, which then had the flow on effect of Karama needing more electors. The committee decided that the adjacent suburb of Knuckey Lagoon, being in the same school catchment area as primary schools in the division of Karama (and senior schools in the northern suburbs), was appropriate to move to this division.

### ***Fong Lim***

The committee proposes that the division of Fong Lim gain electors from a large area currently in the division of Spillett: the industrial suburbs of East Arm and Wishart, as well as the remainder of Berrimah (including Northcrest) so that the entire southern section of Berrimah (located south of Stuart Highway) will be in Fong Lim.

This proposal results in the division of Fong Lim being made up of 10 whole suburbs (Stuart Park, Woolner, Bayview, The Narrows, Winnellie, Charles Darwin, Coonawarra, Hidden Valley, Wishart and East Arm), as well as a small section of Eaton (the residential section located near The Narrows) and the entire southern section of Berrimah (located south of Stuart Highway), including Northcrest.

**Proposed enrolment after changes: 5,651 (-7.1% from quota)**

### ***Sanderson***

The committee proposes that the division of Sanderson gain electors from the division of Karama located south of McMillans Road, which includes a small section of Marrara and the northern section of Berrimah.

This proposal results in the division of Sanderson being made up of 4 whole suburbs (Wagaman, Wulagi, Anula and Marrara), a large part of Eaton (the airport precinct) and the entire northern section of Berrimah (located north of Stuart Highway).

**Proposed enrolment after changes: 5,935 (-2.4% from quota)**

### **Karama**

The committee proposes that the division of Karama lose electors located in its portion south of McMillans Road (which includes a small section of Marrara and part of Berrimah) to the division of Sanderson.

The committee proposes that the division of Karama gain the suburb of Holmes (which has no electors) from the division of Wanguri and the suburb of Knuckey Lagoon from the division of Nelson.

This proposal results in the division of Karama being made up of 4 whole suburbs only: Karama, Malak, Knuckey Lagoon and Holmes.

**Proposed enrolment after changes: 5,931 (-2.5% from quota)**

## **5.2 Proposal for the Palmerston and Darwin rural regions - refer to Maps 2 and 5 in Appendix A.**

There are 4 electoral divisions in the Palmerston region and 2 in the Darwin rural region. Since the 2020 Territory Election, these 6 divisions have collectively had an increase of 3,359 electors. As 2 regions combined, they are approximately 1,000 electors over quota with Palmerston over by 1,332 electors and the Darwin rural divisions under quota by 251 electors.

Table 11 shows the enrolment numbers and variance from the quota as at the 2020 Territory Election, the current enrolment and the enrolment after the first proposed boundaries are applied.

**Table 11: Palmerston and Darwin rural regions – enrolment and variance from quota (%)**

Division	2020 Territory Election close of roll		Current boundaries 15 September 2023		Proposed boundaries 15 September 2023	
	Enrolment	Variance	Enrolment	Variance	Enrolment	Variance
Blain	5,695	0.8%	6,084	0.0%	6,389	5.0%
Brennan	5,746	1.7%	6,018	-1.1%	6,158	1.2%
Drysdale	5,828	3.2%	6,447	6.0%	6,294	3.5%
Goyder	5,583	-1.2%	6,016	-1.1%	6,016	-1.1%
Nelson	5,505	-2.5%	5,899	-3.0%	6,122	0.6%
Spillett	5,863	3.8%	7,115	17.0%	6,085	0.0%
<b>Total</b>	<b>34,220</b>		<b>37,579</b>		<b>37,064</b>	

### **5.2.1 Considerations for the divisions of Blain, Brennan, Drysdale and Spillett**

Due to the significant over enrolment in the division of Spillett, the committee started its considerations for the first proposed redistribution in the Palmerston region.

While the public submissions regarding this region were varied, most suggested Spillett lose most of its industrial areas in its western half to the division of Fong Lim (including the still developing Northcrest). However, even with these electors removed, the 4 Palmerston divisions are still approximately 1,100 electors over quota collectively. Attempting to spread these 1,100 electors evenly across all 4 divisions would require splitting multiple suburbs to balance elector numbers.

The committee then considered options where further electors could be moved to either Fong Lim or a Darwin rural division in a way that the elector numbers in the Palmerston divisions are reduced enough so that all 4 are within 5% of the quota. It was calculated that this would require about 500 electors to be moved. In doing this, the committee looked for options that would not split suburbs across divisions, and if possible, allow for some currently split suburbs to be put back together in one division.

Table 12 below shows the enrolment numbers (as at 15 September 2023) by suburb for the Palmerston divisions. The table only lists the urban suburbs as industrial areas have negligible electors.

**Table 12: enrolment by suburb in Palmerston region**

Palmerston suburb	Enrolment
Bakewell	2,212
Bellamack	1,564
Driver	2,016
Durack	2,609
Farrar	1,042
Gray	2,462
Gunn	1,773
Johnston (not including Palmerston Indigenous Village)	1,239
Marlow Lagoon	468
Moulden	2,383
Rosebery	2,614
Woodroffe	2,440
Zuccoli	2,496

Table 12 above highlights that the semi-rural suburb of Marlow Lagoon is a practical option to move due to its low numbers enabling the movement of an entire suburb. Additionally, by looking to move the semi-rural suburb to one of the Darwin rural divisions, the community of interest principle can also be maintained.

Two main scenarios were modelled:

- moving the entire suburb of Marlow Lagoon to the division of Goyder connecting from Virginia, and therefore also moving the suburbs Mitchell and Archer (which have minimal electors) to Goyder; and
- moving the entire suburb of Marlow Lagoon to the division of Nelson connecting from Holtze and therefore also moving the suburbs of Pinelands, Tivendale and Elrundie (which have minimal electors) into Nelson.

The Goyder option wrapped around Palmerston from the east, to its south and to its west, which was considered more intrusive by the committee than the Nelson option, which comes from the north-west corner of Palmerston then moves south taking in areas to the west of Palmerston. Furthermore, while both Goyder and Nelson are currently within 5% of the quota, with the proposed movement of electors from Nelson to Karama (by moving Knuckey Lagoon), Nelson has more capacity to gain this number of electors.

After the proposed movement of electors into Fong Lim and Nelson from Spillett, the 4 Palmerston divisions are still over quota collectively, but at a level where all 4 divisions can be within 5% over quota. The committee then considered possible boundary changes that allowed for suburbs to stay intact, and for currently split suburbs to be put back together while still having these divisions retain their core areas. The first proposed redistribution achieves this, with only the suburb of Zuccoli split between 2 divisions (Brennan and Spillett), however, this split is done in a way that mostly keeps the Zuccoli sub-divisions together. With further growth expected between now and the 2024 Territory Election, this split allows for any growth to be shared across 2 divisions.

### **Blain**

The committee proposes that the division of Blain lose its section of Rosebery to the division of Brennan so that the entire suburb of Rosebery is now in Brennan.

The committee proposes that the division of Blain gain the remainder of the suburb of Moulden from the division of Drysdale so that the entire suburb of Moulden is located in Blain, and gain the suburb of Archer from the division of Spillett.

This proposal results in the division of Blain being made up of 4 whole suburbs only: Archer, Bellamack, Moulden and Woodroffe.

**Proposed enrolment after changes: 6,389 (5.0% from quota)**

### **Brennan**

The committee proposes that the division of Brennan lose the entire suburb of Gunn to the division of Drysdale, and the entire suburb of Farrar to the division of Spillett.

The committee proposes that the division of Brennan gain the remainder of the suburb of Rosebery from the division of Blain so that the entire suburb of Rosebery is located in Brennan, and gain the suburb of Mitchell from the division of Spillett.

The committee proposes that Brennan will gain a southern section of Zuccoli. The new boundary will follow the boundary between Mitchell Creek Green sub-division and the Zuccoli Aspire sub-division so that all electors in Mitchell Creek Green remain in Spillett and all electors in Zuccoli Aspire will be moved to Brennan. The boundary will then split the Zuccoli Village sub-division so that all electors north of Tovey Street will remain in Spillett and all electors south of Tovey Street will move to Brennan.

This proposal results in the division of Brennan being made up of 3 whole suburbs (Bakewell, Mitchell and Rosebery) and a southern section of Zuccoli (Zuccoli Aspire and the southern part of Zuccoli Village)

**Proposed enrolment after changes: 6,158 (1.2% from quota)**

### **Drysdale**

The committee proposes that the division of Drysdale lose its section of Moulden to the division of Blain so that the entire suburb of Moulden is now in Blain.

The committee proposes that the division of Drysdale gain the entire suburb of Gunn.

This proposal results in the division of Drysdale being made up of 3 whole suburbs (Driver, Gray and Gunn) and the section of Palmerston City south of University Avenue.

**Proposed enrolment after changes: 6,294 (3.5% from quota)**

### **Spillett**

The committee proposes that the division of Spillett lose the suburbs of East Arm and Wishart, as well as its section of Berrimah (including Northcrest) to the division of Fong Lim. Spillett is also proposed to lose the suburbs of Pinelands, Tivendale, Elrundie and Marlow Lagoon to the division of Nelson, as well as the suburb of Archer to the division of Blain, and the suburb of Mitchell to the division of Brennan.

The committee proposes that the suburb of Zuccoli is split so that Spillett only retains the northern part of that suburb. All electors in the Mitchell Creek Green sub-division will remain in Spillett, while Zuccoli Village will be split along Tovey Street so that all electors north of Tovey Street remain in Spillett and electors south of Tovey Street move to Brennan.

In order to now connect the suburbs of Durack and Yarrowonga to Johnston and Zuccoli, the committee proposes that Spillett gain the entire suburb of Farrar from the division of Brennan.

This proposal results in the division of Spillett being made up of 4 whole suburbs (Durack, Farrar, Johnston and Yarrowonga) a northern section of Zuccoli (Mitchell Creek Green and the northern part of Zuccoli Village), and the Palmerston Water Park area (part of Palmerston City).

**Proposed enrolment after changes: 6,085 (0.0% from quota)**

### **5.2.2 Considerations for the divisions of Nelson and Goyder**

For details about the committee's considerations leading to the proposals for the division of Nelson, please refer to the considerations detailed in sections 5.2.1 and 5.1.3.

In addition to these considerations, the committee looked at the Vernon Islands located just north of Gunn Point which are currently part of the division of Nelson. As a result of a long-standing land claim, the Vernon Islands were handed back to the Tiwi people in 2018. Since then, the islands have been under the jurisdiction and care of the Tiwi Land Council. Due to this, the committee proposes to move the Vernon Islands into the division of Arafura which includes the Tiwi Islands (there are no electors involved).

With no further flow on effects from the changes to Nelson or the changes in the adjacent Palmerston region divisions, and with Goyder currently within 5% of the quota, the committee saw no reason for boundary changes to the division of Goyder.

### **Nelson**

The committee proposes that the division of Nelson lose the suburb of Knuckey Lagoon to the division of Karama, and lose the Vernon Islands (by splitting an SA1) to the division of Arafura.

The committee proposes that the division of Nelson gain the entire suburbs of Pinelands, Tivendale, Elrundie and Marlow Lagoon from the division of Spillett.

This proposal results in the division of Nelson retaining all of its current localities with the exception of the suburb of Knuckey Lagoon and the Vernon Islands. The division of Nelson will also gain 4 localities: the suburbs of Pinelands, Tivendale, Elrundie and Marlow Lagoon.

**Proposed enrolment after changes: 6,122 (0.6% from quota)**

### **Goyder**

There are no proposed changes to the division of Goyder.

**Current and proposed enrolment: 6,016 (-1.1% from quota)**

## **5.3 Proposal for the remote north and Katherine divisions - refer to Maps 1, 6 and 8 in Appendix A.**

There are 5 electoral divisions in the remote north and Katherine region. Since the 2020 Territory Election, these 5 divisions have collectively had a significant increase of 3,787 electors. This region is collectively 1,481 electors over quota.

Table 13 shows the enrolment numbers and variance from the quota as at the 2020 Territory Election, the current enrolment and the enrolment after the first proposed boundaries are applied.

**Table 13: Remote north and Katherine region – enrolment and variance from quota (%)**

Division	2020 Territory Election close of roll		Current boundaries 15 September 2023		Proposed boundaries 15 September 2023	
	Enrolment	Variance	Enrolment	Variance	Enrolment	Variance
<b>Arafura</b>	5,183	-8.2%	6,145	1.0%	6,145	1.0%
<b>Arnhem</b>	5,431	-3.9%	6,245	2.7%	6,714	10.4%
<b>Daly</b>	5,622	-0.5%	6,333	4.1%	6,333	4.1%
<b>Katherine</b>	5,749	1.8%	6,170	1.4%	6,170	1.4%
<b>Mulka</b>	6,124	8.4%	7,003	15.1%	6,534	7.4%
<b>Total</b>	<b>28,109</b>		<b>31,896</b>		<b>31,896</b>	

### **5.3.1 Considerations for the divisions of Arnhem and Mulka**

Mulka was the only division from the 2019 NT Electoral Boundary Redistribution where the variance was over 5% from the quota. During 2022 and 2023 its elector numbers were significantly increased due to AEC enrolment activities which were detailed in section 3.2 of this report. As at 15 September, Mulka has just over 7,000 electors and is 15.1% over quota.

The *Northern Territory (Self-Government) Act 1978* (Cth) states the maximum tolerance for each division is one fifth, or 20%, of the quota. If at any time the number of electors in a division reaches a variance of 20% or more from the quota, a redistribution must occur. This is a situation that must be avoided, particularly in a general election year.

The committee acknowledges the submission from the Member for Mulka which claims the enrolment figure of 7,000 is likely to be inaccurate as he can identify deceased persons still listed as currently enrolled, and multiple duplications of Aboriginal people who are enrolled under different names as separate electors, instead of one. The committee noted the concerns raised by the Member for Mulka but cannot estimate the extent of any roll inaccuracies and must try to achieve the object of redistribution with the elector data supplied.

Therefore the committee resolved it had to make changes to the division of Mulka in order to reduce its electors and reduce its variance from the quota. While there are 2 divisions adjacent to Mulka, the committee focused on options that moved electors into the division of Arnhem only, as it already contains parts of east Arnhem Land including the Yolngu Matha speaking community of Gapuwiyak and its homelands.

The committee modelled 4 options of balancing electors between the divisions of Mulka and Arnhem:

- moving the sizeable communities of Milingimbi and Ramingining and their homelands (with 1,730 combined electors) into Arnhem. Due to the number of electors moving, this option would necessitate moving Gapuwiyak and its homelands (with 921 combined electors) from Arnhem into Mulka
- moving electors from a number of communities located in a south east portion of Mulka, directly east and south east of Gapuwiyak.
- Both of the above options were then re-modelled to include moving electors from Arnhem into Katherine to help balance the numbers in Arnhem (by moving the entire suburbs of Tindal and Venn).

The committee ultimately decided on the second listed option of moving electors from a south east portion of Mulka into Arnhem only, without any flow on effects into the division of Katherine. This option moves a group of electors adjacent to the portion of east Arnhem Land already located in the division of Arnhem, and involves much less movement of electors than the other options (476 electors in total).

Additionally, the border between Arnhem and Mulka to the west of Gapuwiyak is also proposed to change by rejoining a currently split SA1. This proposal means the homelands of Mirrnatja and Naliyindi (with a combined 7 electors) are moved from Arnhem to Mulka.

This proposals results in both divisions being over a 5% variance from the quota, with Arnhem at 10.4% and Mulka at 7.4%. However, the committee believe this is acceptable to keep East Arnhem Land and Yolngu Matha communities being represented by just 2 divisions.

An additional map (Map 8 in Appendix A) has been produced to show the proposed boundary between the divisions of Arnhem and Mulka.

### **Arnhem**

The committee proposes that the division of Arnhem gain a further portion of east Arnhem Land currently located in Mulka.

The area proposed to be moved includes communities located between Arnhem Bay to the north, Blue Mud Bay to the south, and east through to the coast line of Caledon Bay and the Gulf of

Carpentaria. The boundary between the divisions of Arnhem and Mulka in this part of east Arnhem Land is proposed to follow the northern boundary of SA1 7106304 which runs (from east to west) along an access road from Port Bradshaw on the coast, then along a section of Central Arnhem Road then along a waterway heading north to Arnhem Bay.

This proposal would involve moving the following communities from the division of Mulka to the division of Arnhem (moving from north to south):

Gurumurru	Buymarr	Garrthalala	Birany Birany	Wandawuy
Rurrangula	Bukudal	Gurkawuy	Dhurputjipi	Gan Gan
Baniyala	Barraratjpi	Djarrakpi		

It does not include the coastal homelands located around Port Bradshaw (Bawaka, Dhaniya and Dhulmulmiya). These are proposed to remain in Mulka.

The committee also proposes changes to the border between Arnhem and Mulka to the west of Gapuwiyak. The proposed boundary will follow the eastern border of the re-joined SA1 7106310 which is currently split between Arnhem and Mulka. This means SA1 7106310 will now be wholly located in Mulka, which moves the communities of Mirrnatja and Naliyindi from Arnhem to Mulka.

A map highlighting the proposed boundary between the divisions of Arnhem and Mulka can be found in Map 8 of Appendix A.

The proposal results in the division of Arnhem gaining a further portion of east Arnhem Land from the division of Mulka.

**Proposed enrolment after changes: 6,714 (10.4% from quota)**

### **Mulka**

The committee proposes that the division of Mulka lose a portion of east Arnhem Land, approximately located between Arnhem Bay, Blue Mud Bay and Caledon Bay) to the division of Arnhem.

The committee proposes that Mulka gain a small portion of east Arnhem Land from the division of Arnhem that contains the communities of Mirrnatja and Naliyindi.

The proposed boundary between Mulka and Arnhem is described under the heading *Arnhem* above and is shown in Map 8 of Appendix A.

The proposal results in the division of Mulka losing a portion of east Arnhem Land to the division of Arnhem.

**Proposed enrolment after changes: 6,534 (7.4% from quota)**

#### **5.3.1 Considerations for the divisions of Arafura, Daly and Katherine**

As detailed in section 5.2.2, the committee considered the Vernon Islands, located just north of Gunn Point and currently part of the division of Nelson. The islands were handed back to the Tiwi people in 2018 as a result of a long running land claim and have since been under the jurisdiction and care of the

Tiwi Land Council. To reflect this, the committee proposes to move the Vernon Islands to the division of Arafura which includes the Tiwi Islands. There are no electors affected by this move.

As the divisions of Daly and Katherine are within 5% of the quota, the committee is proposing no changes to these divisions.

#### **Arafura**

The committee proposes that the division of Arafura gain the Vernon Islands from the division of Nelson. There is no change to enrolment numbers.

**Proposed enrolment after changes: 6,145 (1.0% from quota)**

#### **Daly**

There are no proposed changes to the division of Daly.

**Proposed enrolment after changes: 6,333 (4.1% from quota)**

#### **Katherine**

There are no proposed changes to the division of Katherine.

**Current and proposed enrolment: 6,170 (1.4% from quota)**

### **5.4 Proposal for the Central Australia divisions - refer to Maps 1 and 7 in Appendix A.**

There are 5 electoral divisions in the Central Australia region. Since the 2020 Territory Election, these 5 divisions have collectively had an increase of 2,017 electors. Collectively these divisions are just 95 electors under quota.

Table 15 shows the enrolment numbers and variance from the quota as at the 2020 Territory Election, the current enrolment and the enrolment after the first proposed boundaries are applied.

**Table 15: Central Australia region – enrolment and variance from quota (%)**

Division	2020 Territory Election close of roll		Current boundaries 15 September 2023		Proposed boundaries 15 September 2023	
	Enrolment	Variance	Enrolment	Variance	Enrolment	Variance
<b>Araluen</b>	5,742	1.3%	5,967	-1.9%	5,967	<b>-1.9%</b>
<b>Barkly</b>	5,690	0.7%	6,069	-0.2%	6,069	<b>-0.2%</b>
<b>Braitling</b>	5,830	3.2%	6,049	-0.6%	6,049	<b>-0.6%</b>
<b>Gwoja</b>	5,313	-5.9%	5,917	-2.7%	5,917	<b>-2.7%</b>
<b>Namatjira</b>	5,728	1.4%	6,318	3.9%	6,318	<b>3.9%</b>
<b>Total</b>	<b>28,303</b>		<b>30,320</b>		<b>30,320</b>	

***Araluen***

There are no proposed changes to the division of Araluen.

**Current and proposed enrolment: 5,967 (-1.9% from quota)**

***Barkly***

There are no proposed changes to the division of Barkly.

**Current and proposed enrolment: 6,069 (-0.2% from quota)**

***Braitling***

There are no proposed changes to the division of Braitling.

**Current and proposed enrolment: 6,049 (-0.6% from quota)**

***Gwoja***

There are no proposed changes to the division of Gwoja.

**Current and proposed enrolment: 5,917 (-2.7% from quota)**

***Namatjira***

There are no proposed changes to the division of Namatjira.

**Current and proposed enrolment: 6,318 (3.9% from quota)**

## 6. Publication of first proposed redistribution

### 6.1 Publication

The first proposed redistribution (this report) was released on 30 October 2023.

The report and accompanying maps are available on the redistribution webpages on the NT Electoral Commission website at [www.ntec.nt.gov.au](http://www.ntec.nt.gov.au). Hard copy maps are available on request to the NTEC.

### 6.2 Key proposals

Below is a summary of the key proposals for the first proposed redistribution of the 2023 NT Electoral Boundary Redistribution:

- The boundaries of 9 divisions are proposed to remain unchanged – Araluen, Barkly, Braitling, Daly, Goyder, Gwoja, Katherine, Namatjira and Port Darwin, with a tenth division (Arafura) receiving a minor boundary change that does not involve any movement of electors.
- 20 of the Territory's 25 divisions are within 5% of the quota after the proposed changes, with Arnhem (10.4%), Fong Lim (-7.1%), Mulka (7.4%), Port Darwin (-5.7%) and Wanguri (5.7%) beyond 5% variance.
- There are major changes proposed for the 4 divisions in Palmerston and, consequently, the adjacent divisions of Fong Lim and Nelson. This is due to the need to significantly reduce the number of electors in the division of Spillett. The Palmerston divisions have been redrawn in a way that attempts to keep suburbs together and allows current divisions to retain core areas.
- There are also a number of changes proposed for 8 of the 9 divisions in the Darwin region. Changes proposed to the division of Wanguri intended to reduce its number of electors, have flow on effects for the divisions of Casuarina and Johnston, and Coconut Grove electors are split between Nightcliff and Fannie Bay to balance elector numbers. The divisions of Fong Lim and Karama are proposed to gain electors from the divisions of Spillett and Nelson respectively, with Sanderson consequently gaining electors from Karama.
- There are very few changes proposed for divisions outside of Darwin and Palmerston, with elector movement only proposed for the divisions of Arnhem and Mulka.
- Due to elector numbers in the division of Mulka being over 7,000 (15.1% over quota) the committee felt this necessitated the movement of electors from Mulka to the division of Arnhem. In considering its options, the committee has chosen an option it believes minimises this movement, and limits the spread of electors from the Yolgnu Matha language group to 2 divisions.
- 12,208 electors are moved between electorates.

### 6.3 Objection period and lodgement arrangements

The Redistribution Committee invites written objections to the first proposed redistribution.

The final date for the receipt of objections is close of business on **Wednesday 29 November 2023**.

Objections can be lodged by:

❖ **EMAIL:** [secretariat.ntec@nt.gov.au](mailto:secretariat.ntec@nt.gov.au) and mark 'Attention Redistribution Committee'

❖ **POST:** GPO Box 2419 | Darwin NT 0801

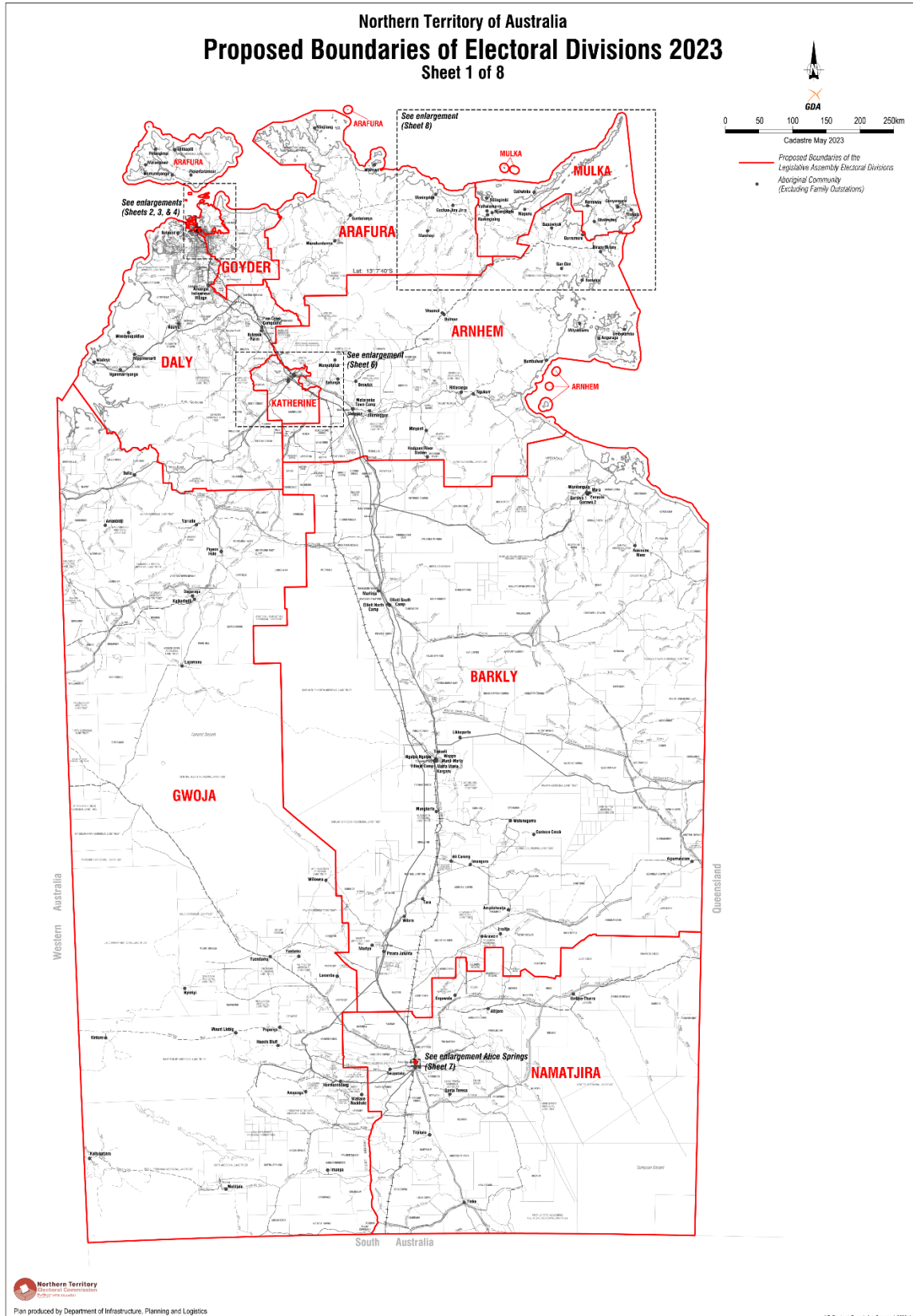
❖ **HAND:** Level 3, TCG Centre | 80 Mitchell Street | Darwin NT 0800 - Phone: 08 8999 5000

**Please address submissions to:** *The Redistribution Committee, c/o the NT Electoral Commission*

**NOTE:** All objections will be published on the NT Electoral Commission's website

# Appendix A

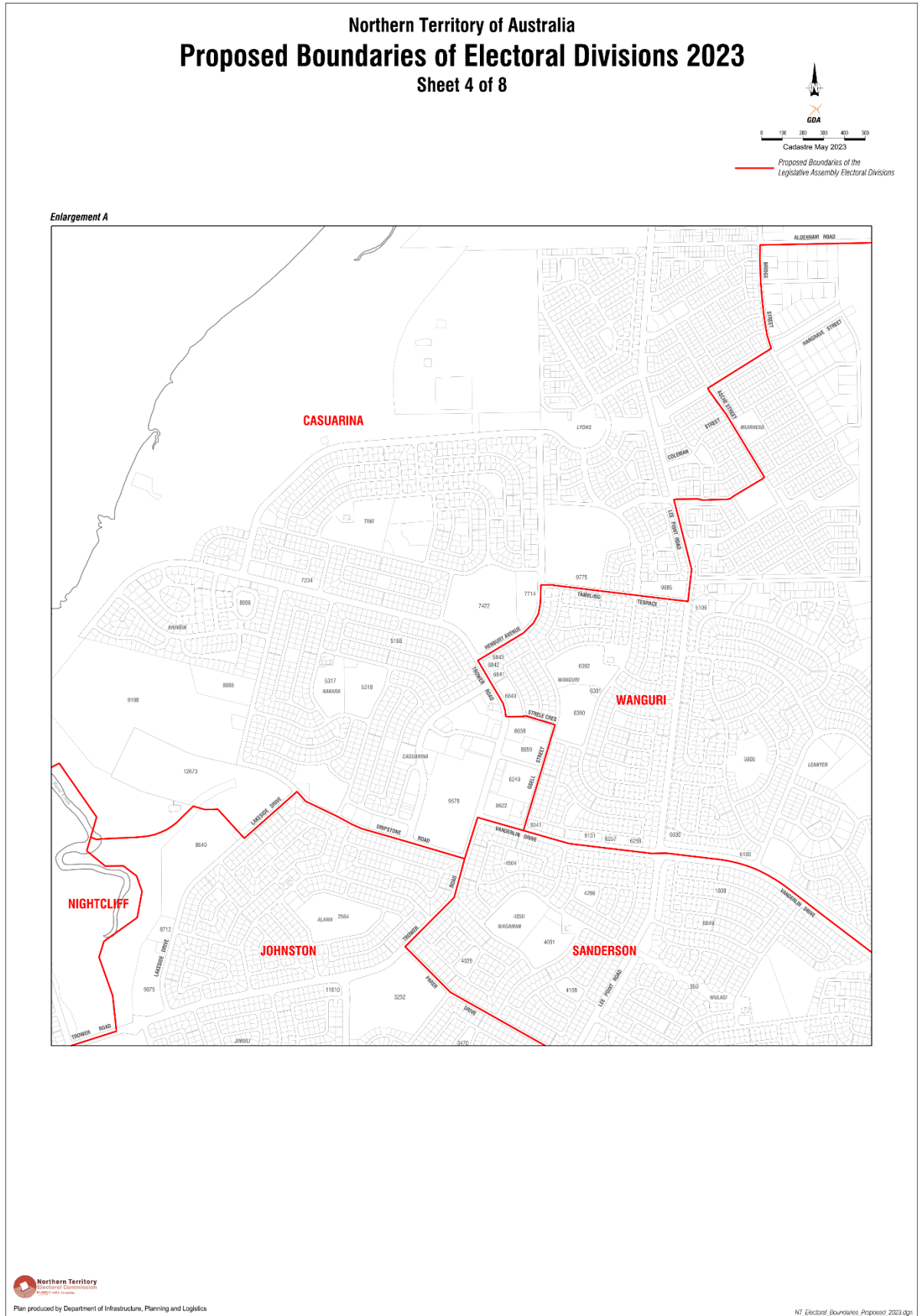
## Map 1



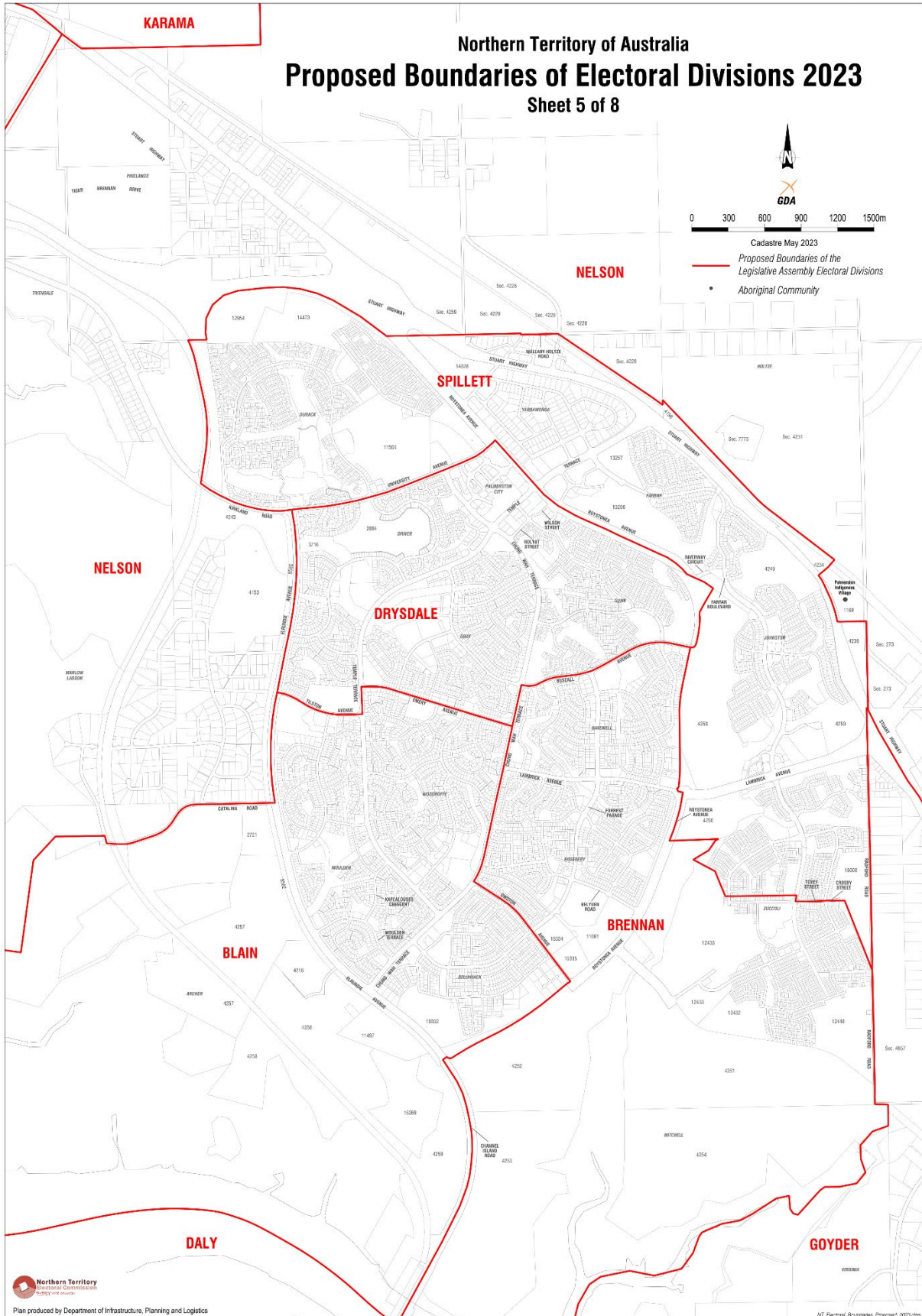




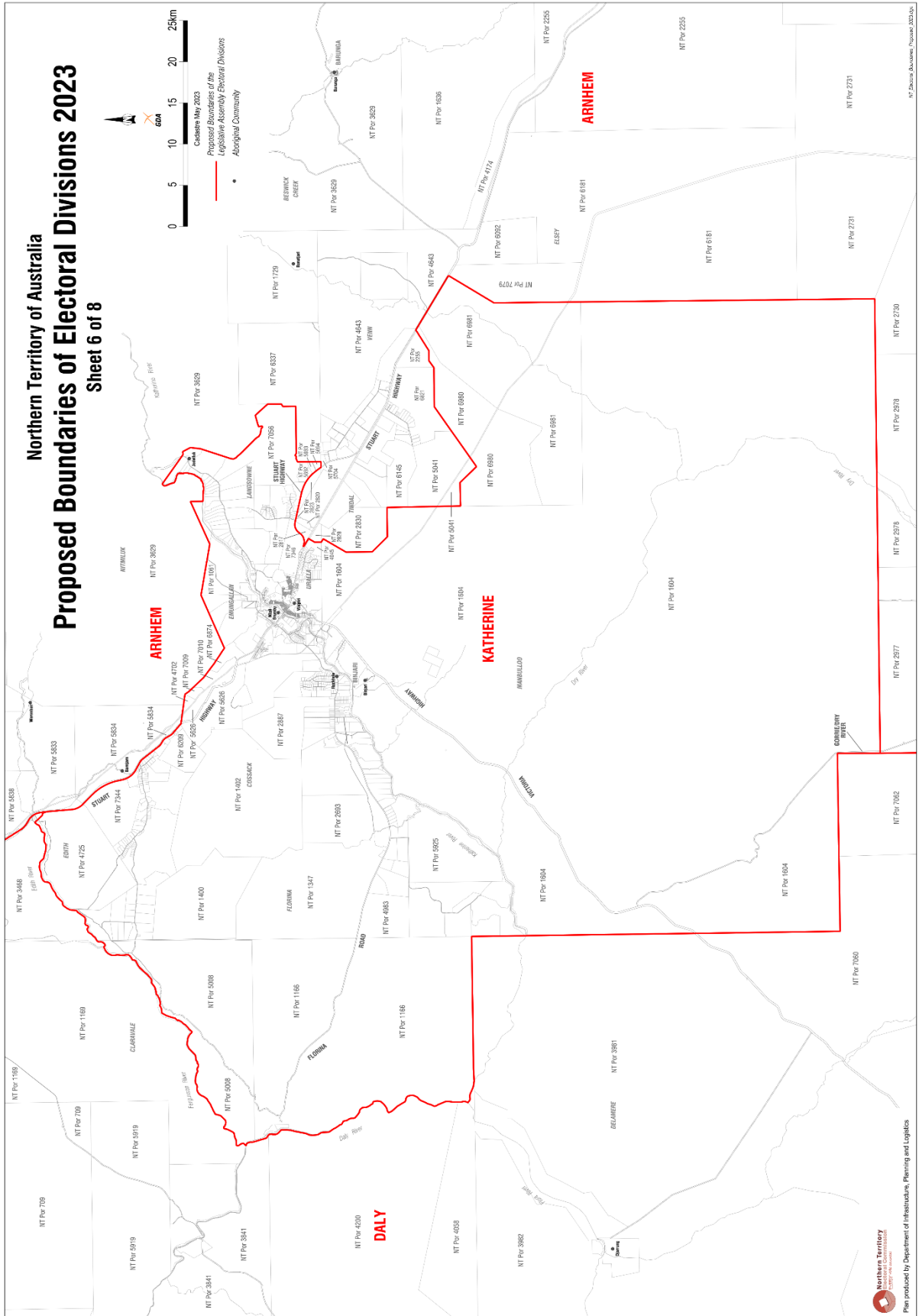
Map 4



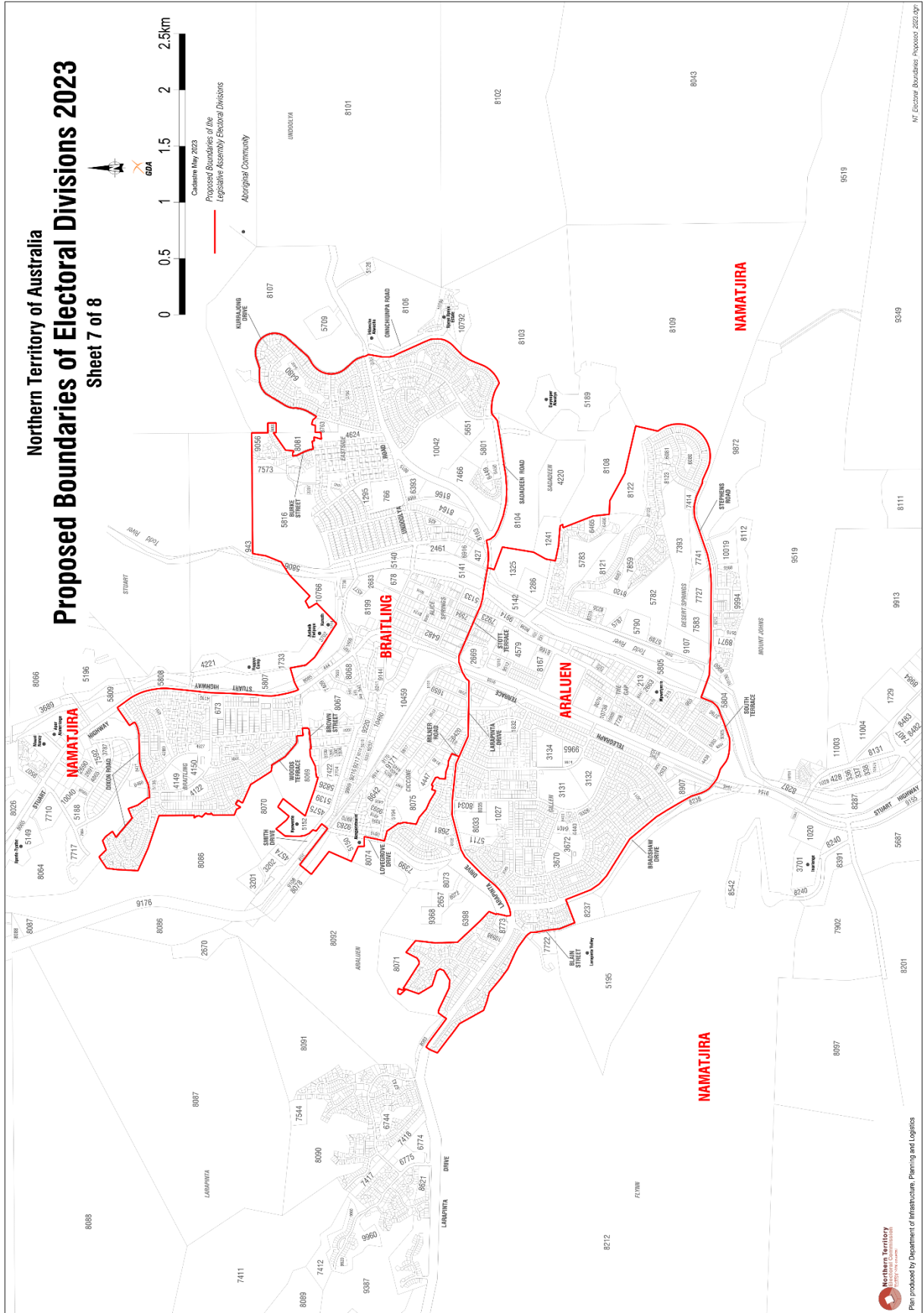
Map 5



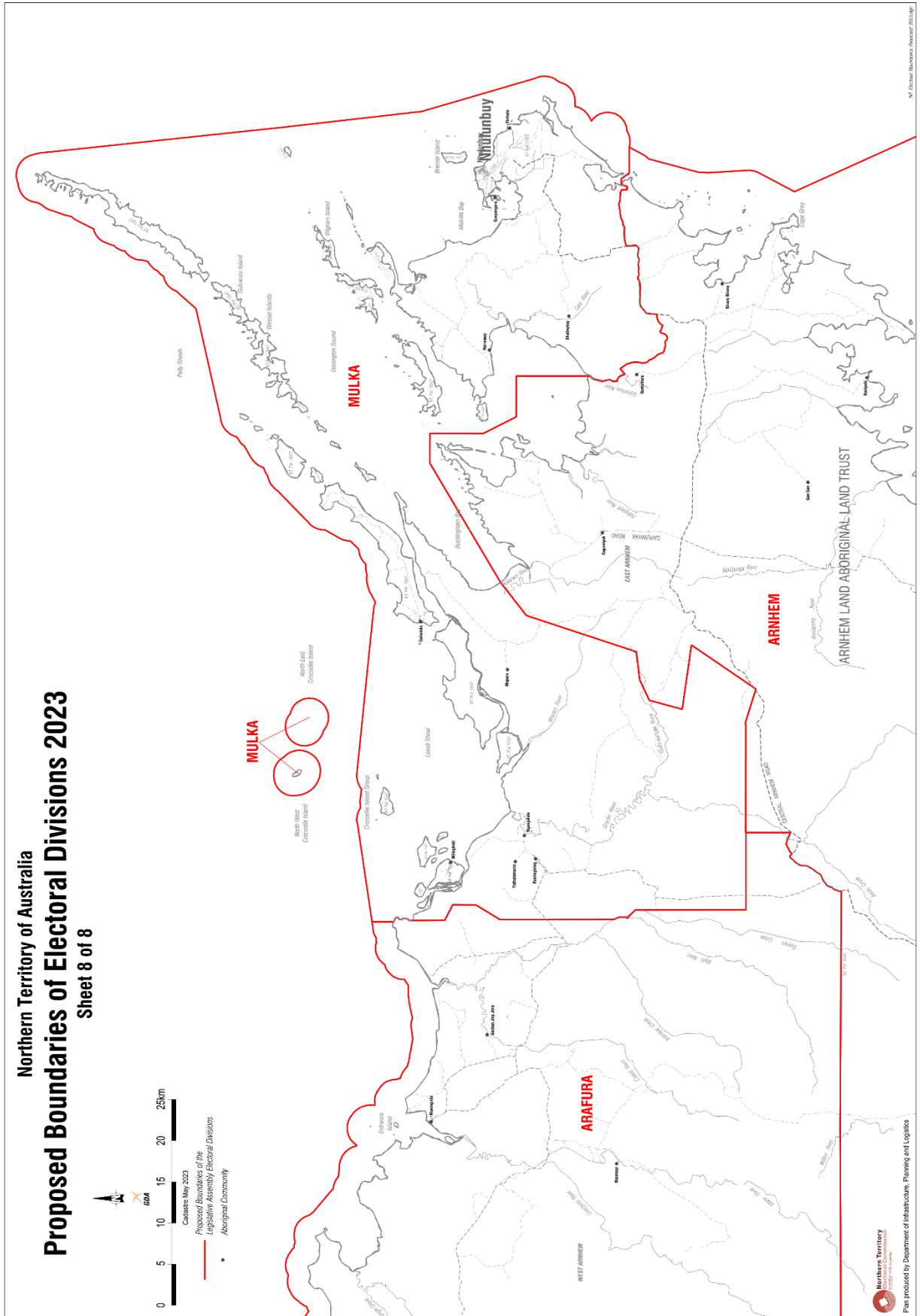
Map 6



Map 7



Map 8



## Appendix B

### *Current and proposed division enrolment and variance from quota*

Table (a) Current division enrolment and variance from quota			Table (b) Proposed divisions, enrolment and variance from quota		
Current division	Enrolment 15 Sept 2023	% Variance from quota	Proposed division	Enrolment 15 Sept 2023	% Variance from quota
Arafura	6,145	1.0%	Arafura	6,145	1.0%
Araluen	5,967	-1.9%	Araluen	5,967	-1.9%
Arnhem	6,245	2.7%	Arnhem	6,714	10.4%
Barkly	6,069	-0.2%	Barkly	6,069	-0.2%
Blain	6,084	0.0%	Blain	6,389	5.0%
Braitling	6,049	-0.6%	Braitling	6,049	-0.6%
Brennan	6,018	-1.1%	Brennan	6,158	1.2%
Casuarina	5,827	-4.2%	Casuarina	5,836	-4.1%
Daly	6,333	4.1%	Daly	6,333	4.1%
Drysdale	6,447	6.0%	Drysdale	6,294	3.5%
Fannie Bay	5,526	-9.2%	Fannie Bay	6,117	0.6%
Fong Lim	5,422	-10.9%	Fong Lim	5,651	-7.1%
Goyder	6,016	-1.1%	Goyder	6,016	-1.1%
Gwoja	5,917	-2.7%	Gwoja	5,917	-2.7%
Johnston	5,841	-4.0%	Johnston	5,813	-4.4%
Karama	5,952	-2.2%	Karama	5,785	-2.1%
Katherine	6,170	1.4%	Katherine	6,170	1.4%
Mulka	7,003	15.1%	Mulka	6,534	7.4%
Namatjira	6,318	3.9%	Namatjira	6,318	3.9%
Nelson	5,899	-3.0%	Nelson	6,122	0.6%
Nightcliff	5,808	-4.5%	Nightcliff	5,953	-1.0%
Port Darwin	5,738	-5.7%	Port Darwin	5,738	-5.7%
Sanderson	5,628	-7.5%	Sanderson	5,935	-2.4%
Spillett	7,115	17.0%	Spillett	6,084	0.0%
Wanguri	6,526	7.3%	Wanguri	5,739	5.7%
<b>Total</b>	<b>152,063</b>		<b>Total</b>	<b>152,063</b>	
<b>Quota</b>	<b>6,083</b>		<b>Quota</b>	<b>6,083</b>	

## Appendix C

### Summary of proposed transfers across divisional boundaries

There are no proposed changes to 9 divisions: Araluen, Barkly, Braitling, Daly, Goyder, Gwoja, Katherine, Namatjira and Port Darwin. Therefore there are no transfers of electors into or out of these divisions.

No electors are recorded in some SA1s: this indicates an area where no electors are enrolled and this can be due to a number of factors for example, undeveloped land or commercial and industrial areas.

SA1s can be split and therefore the same number SA1 can be found in two or more divisions. Splitting SA1s is only done where necessary and SA1s are kept wholly in one division where possible. SA1s will be split along an existing border of some kind, such as a road, property line, suburb boundary or other.

SA1s split in previous redistributions can be joined together to make one whole SA1 again and is proposed to occur a number of times in this first proposed redistribution.

#### Arafura

From	To	SA1	Area	Electors
Starting enrolment				<b>6,145</b>
<b>Transfers in</b>				
Nelson	Arafura	(Split SA1) 7103301	Vernon Islands	0
<b>Total</b>				<b>0</b>
<b>Transfers out - NIL</b>				
Final enrolment				<b>6,145</b>

#### Araluen – no proposed changes

#### Arnhem

From	To	SA1	Area	Electors
Starting enrolment				<b>6,245</b>
<b>Transfers in</b>				
Mulka	Arnhem	7106304	East Arnhem Land	265
		7106313	Baniyala	119
		7106314	Gan Gan	92
<b>Total</b>				<b>476</b>
<b>Transfers out</b>				
Arnhem	Mulka	(Rejoin SA1) 7106310	East Arnhem Land	7
<b>Total</b>				<b>7</b>
Final enrolment				<b>6,714</b>

#### Barkly – no proposed changes

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**Blain**

From	To	SA1	Area	Electors
Starting enrolment				<b>6,084</b>
<b>Transfers in</b>				
Drysdale	Blain	7104001	Moulden	342
		7104002	Moulden	290
		7104003	Moulden	504
		7104004	Moulden	291
		7104006	Moulden	499
Spillett	Blain	7104202	Archer	2
<b>Total</b>				<b>1,928</b>
<b>Transfers out</b>				
Blain	Brennan	7104301	Rosebery	262
		7104302	Rosebery	346
		7104308	Rosebery	297
		7104309	Rosebery	0
		7104310	Rosebery	188
		7104311	Rosebery	192
		7104319	Rosebery	338
<b>Total</b>				<b>1,623</b>
<b>Final enrolment</b>				<b>6,389</b>

**Braitling – no proposed changes**

**Brennan**

From	To	SA1	Area	Electors
Starting enrolment				<b>6,018</b>
<b>Transfers in</b>				
Blain	Brennan	7104301	Rosebery	262
		7104302	Rosebery	346
		7104308	Rosebery	297
		7104309	Rosebery	0
		7104310	Rosebery	188
		7104311	Rosebery	192
		7104319	Rosebery	338
Spillett	Brennan	7104202	Mitchell	1
		(Split SA1) 7104209	Zuccoli	82
		7104210	Zuccoli	416
		7104211	Zuccoli	189
		7104212	Zuccoli	285
		(Split SA1) 7104214	Mitchell/Zuccoli	0
7104219	Zuccoli	359		
<b>Total</b>				<b>2,955</b>

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From	To	SA1	Area	Electors
<b>Transfers out</b>				
Brennan	Drysdale	7104101	Gunn	223
		7104102	Gunn	360
		7104105	Gunn	269
		7104106	Gunn	289
		7104107	Gunn	213
		7104108	Gunn	283
		7104109	Gunn	136
Brennan	Spillett	7104111	Farrar	307
		7104112	Farrar	462
		7104113	Farrar	273
<b>Total</b>				<b>2,815</b>
<b>Final enrolment</b>				<b>6,158</b>

**Casuarina**

From	To	SA1	Area	Electors
Starting enrolment				<b>5,827</b>
<b>Transfers in</b>				
Wanguri	Casuarina	(Split SA1) 7102107	Muirhead	184
		(Split SA1) 7102114	Muirhead	117
		7102115	Muirhead	260
		(Split SA1) 7102116	Muirhead	226
<b>Total</b>				<b>787</b>
<b>Transfers out</b>				
Casuarina	Johnston	7101001	Alawa	191
		7101002	Alawa	315
		7101005	Alawa	272
		7101006	Alawa	0
<b>Total</b>				<b>778</b>
<b>Final enrolment</b>				<b>5,836</b>

**Daly – no proposed changes**

**Drysdale**

From	To	SA1	Area	Electors
Starting enrolment				<b>6,447</b>
<b>Transfers in</b>				
Brennan	Drysdale	7104101	Gunn	223
		7104102	Gunn	360
		7104105	Gunn	269
		7104106	Gunn	289
		7104107	Gunn	213
		7104108	Gunn	283
		7104109	Gunn	136
<b>Total</b>				<b>1,773</b>

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From	To	SA1	Area	Electors
<b>Transfers out</b>				
Drysdale	Blain	7104001	Moulden	342
		7104002	Moulden	290
		7104003	Moulden	504
		7104004	Moulden	291
		7104006	Moulden	499
<b>Total</b>				<b>1,926</b>
<b>Final enrolment</b>				<b>6,294</b>

**Fannie Bay**

From	To	SA1	Area	Electors
Starting enrolment				<b>5,526</b>
<b>Transfers in</b>				
Johnston	Fannie Bay	7101605	Coconut Grove	266
Nightcliff	Fannie Bay	7101604	Coconut Grove	325
<b>Total</b>				<b>591</b>
<b>Transfers out - NIL</b>				
<b>Final enrolment</b>				<b>6,117</b>

**Fong Lim**

From	To	SA1	Area	Electors
Starting enrolment				<b>5,422</b>
<b>Transfers in</b>				
Spillett	Fong Lim	7101202	Berrimah	6
		7101206	Berrimah	10
		7101208	Berrimah/Northcrest	202
		(Rejoin SA1) 7101501	Hidden Valley	0
		(Split SA1) 7101701	East Arm/Wishart	11
<b>Total</b>				<b>229</b>
<b>Transfers out - NIL</b>				
<b>Final enrolment</b>				<b>5,651</b>

**Goyder – no proposed changes**

**Gwoja – no proposed changes**

**Johnston**

From	To	SA1	Area	Electors
Starting enrolment				<b>5,841</b>
<b>Transfers in</b>				
Casuarina	Johnston	7101001	Alawa	191
		7101002	Alawa	315
		7101005	Alawa	272
		7101006	Alawa	0
<b>Total</b>				<b>778</b>

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From	To	SA1	Area	Electors
<b>Transfers out</b>				
Johnston	Fannie Bay	7101605	Coconut Grove	266
Johnston	Nightcliff	7101607	Coconut Grove	259
		7101608	Coconut Grove	281
<b>Total</b>				<b>806</b>
<b>Final enrolment</b>				<b>5,813</b>

**Karama**

From	To	SA1	Area	Electors
Starting enrolment				<b>5,952</b>
<b>Transfers in</b>				
Nelson	Karama	7101203	Knuckey Lagoon	154
		7101205	Knuckey Lagoon	132
Wanguri	Karama	<i>(Split SA1)</i> 7101401	Holmes	0
<b>Total</b>				<b>286</b>
<b>Transfers out</b>				
Karama	Sanderson	7101207	Berrimah	260
		7102208	Marrara	47
<b>Total</b>				<b>307</b>
<b>Final enrolment</b>				<b>5,931</b>

**Katherine – no proposed changes**

**Mulka**

From	To	SA1	Area	Electors
Starting enrolment				<b>7,003</b>
<b>Transfers in</b>				
Arnhem	Mulka	<i>(Rejoin SA1)</i> 7106310	East Arnhem Land	7
<b>Total</b>				<b>7</b>
<b>Transfers out</b>				
Mulka	Arnhem	7106304	East Arnhem Land	265
		7106313	Baniyala	119
		7106314	Gan Gan	92
<b>Total</b>				<b>476</b>
<b>Final enrolment</b>				<b>6,534</b>

**Namatjira – no proposed changes**

**2023 NT Electoral Boundary Redistribution**  
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**Nelson**

From	To	SA1	Area	Electors
Starting enrolment				<b>5,899</b>
<b>Transfers in</b>				
Spillett	Nelson	(Split SA1) 7101701	Elrundie	7
		7103807	Pinelands	34
		7103812	Marlow Lagoon	139
		7103816	Marlow Lagoon	329
<b>Total</b>				<b>509</b>
<b>Transfers out</b>				
Nelson	Karama	7101203	Knuckey Lagoon	154
		7101205	Knuckey Lagoon	132
Nelson	Arafura	(Split SA1) 7103301	Vernon Islands	0
<b>Total</b>				<b>286</b>
<b>Final enrolment</b>				<b>6,122</b>

**Nightcliff**

From	To	SA1	Area	Electors
Starting enrolment				<b>5,808</b>
<b>Transfers in</b>				
Johnston	Nightcliff	7101607	Coconut Grove	259
		7101608	Coconut Grove	281
<b>Total</b>				<b>540</b>
<b>Transfers out</b>				
Nightcliff	Fannie Bay	(Split SA1) 7101604	Coconut Grove	325
<b>Total</b>				<b>325</b>
<b>Final enrolment</b>				<b>6,023</b>

**Port Darwin – no proposed changes**

**Sanderson**

From	To	SA1	Area	Electors
Starting enrolment				<b>5,628</b>
<b>Transfers in</b>				
Karama	Sanderson	7101207	Berrimah	260
		7102208	Marrara	47
<b>Total</b>				<b>307</b>
<b>Transfers out - NIL</b>				
<b>Final enrolment</b>				<b>5,935</b>

**2023 NT Electoral Boundary Redistribution**  
Report on the first proposed redistribution of the Northern Territory into divisions

**Spillett**

From	To	SA1	Area	Electors
Starting enrolment				<b>7,115</b>
<b>Transfers in</b>				
Brennan	Spillett	7104111	Farrar	307
		7104112	Farrar	462
		7104113	Farrar	273
<b>Total</b>				<b>1,042</b>
<b>Transfers out</b>				
Spillett	Fong Lim	7101202	Berrimah	6
		7101206	Berrimah	10
		7101208	Berrimah/Northcrest	202
		<i>(Rejoin SA1)</i> 7101501	Hidden Valley	0
		<i>(Split SA1)</i> 7101701	East Arm/Wishart	11
Spillett	Nelson	<i>(Split SA1)</i> 7101701	Elrundie	7
		7103807	Pinelands	34
		7103812	Marlow Lagoon	139
		7103816	Marlow Lagoon	329
Spillett	Blain	7104202	Archer	2
Spillett	Brennan	7104202	Mitchell	1
		<i>(Split SA1)</i> 7104209	Zuccoli	82
		7104210	Zuccoli	416
		7104211	Zuccoli	189
		7104212	Zuccoli	285
		<i>(Split SA1)</i> 7104214	Mitchell/Zuccoli	0
		7104219	Zuccoli	359
<b>Total</b>				<b>2,072</b>
<b>Final enrolment</b>				<b>6,085</b>

**Wanguri**

From	To	SA1	Area	Electors
Starting enrolment				<b>6,526</b>
<b>Transfers in - NIL</b>				
<b>Transfers out</b>				
Wanguri	Casuarina	<i>(Split SA1)</i> 7102107	Muirhead	184
		<i>(Split SA1)</i> 7102114	Muirhead	117
		7102115	Muirhead	260
		<i>(Split SA1)</i> 7102116	Muirhead	226
Wanguri	Karama	<i>(Split SA1)</i> 7101401	Holmes	0
<b>Total</b>				<b>787</b>
<b>Final enrolment</b>				<b>5,739</b>

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